Oak Park
Building
Effectiveness
Governance
and Strategic
Focus





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#### BridgeGroup LLC

Strategic partner of The Mercer, Group Associates. BridgeGroup LLC was established in 2005, and have offices in Tucson, Arizona and San Diego, California serving clients nationally.

#### Mike Letcher

More than 35 years of experience in local government and consulting developing and implementing successful strategic plans in three states as a City Manager, Deputy City Manager, Finance Director and as a Consultant. Mike is an Assistant Professor at the University of Arizona's Masters of

## Agenda

- 1. Short History of the Council-Manager Plan
- 2. Quick overview of history, accomplishments and the Why of the Council Manager Plan Identify potential opportunities for the Board to be more effective based on the High-Performance Board (HPB) Survey results.
- 3. Review specific Tools that may help improve the Board effectiveness based on the Survey results.
- 4. Reach consensus on the next steps, if any.



#### Outcomes

- Review and Discuss High Performance Board Effectiveness Survey
- Review and Discuss Board Governance and Strategic Tools
- Discuss Next Steps

The History of the Council-Manager Plan

A Governance Model Rooted in the Progressive Movement

Origins in the Progressive Era (1890s–1920s)

- Emerged during a time of political and social reform in the U.S.
- Response to corruption and inefficiency in city governments dominated by political machines
- Progressives sought professional management and nonpartisan administration
- First implemented in Staunton, VA (1908) and Dayton, OH (1913)

Why the
CouncilManager System
Was Created

- Separate political leadership (elected council) from administrative execution (professional manager)
- Ensure efficiency, accountability, and expertise in municipal operations
- Promote nonpartisan, merit-based local government
- Foster public trust through transparent management

# Goals & Community Benefits

- Professional, stable city management insulated from politics
- Better budgeting, planning, and service delivery
- Greater responsiveness to residents' needs
- Long-term community growth and sustainability
- Encourages citizen
   engagement through clear
   governance

# Local Government Plans

Council-Manager

2,562

Other (e.g.,Strong Mayor)

1,613

## A Survey were Used to Get Your Input

Workshop Planning Surveys

Survey Monkey





Managin g the Horizon



## Managing the Horizon

Paradox of Routine Managing the Horizon

## Managing the Horizon

#### The Challenge

Activity in most organization s equals progress

The activity is focused on the day-to-day work

Very little or no time is focused on future opportunitie

Renowned
Management
Author Peter
Senge calls
this the
Paradox of
the Routine

#### Paradox of the Routine



01

STARTING THE
JOURNEY TO
BUILDING A HIGHPERFORMANCE

BOARD



- HPB Key Factor Matrix: teamwork, expectations, strategic focus and evaluation for assessing a Board.
- Purpose: Helps identify areas to focus on the Board's performance.

**Teamwork Annual Expectations Evaluation** Strategic Focus

#### **Teamwork**

The Board works together effectively and addresses any issues that impede collaboration.



Expectations for Executive
Leadership, Operations, and
Board Support

The Board has identified key dayto-day and leadership expectations for the manager and how they will support the manager.



#### Strategic Focus

The Board, in collaboration with the manager, has developed a strategic plan. More importantly, they follow the plan as intended.



Evaluation of Board and
Executive Effectiveness and
Results

The Board annually evaluates its HPB efforts and, if necessary, makes adjustments to improve its governance.

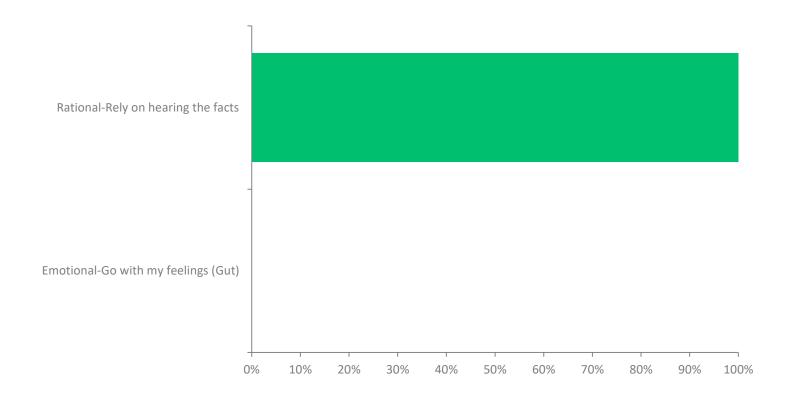


Board Effective ness Survey Results

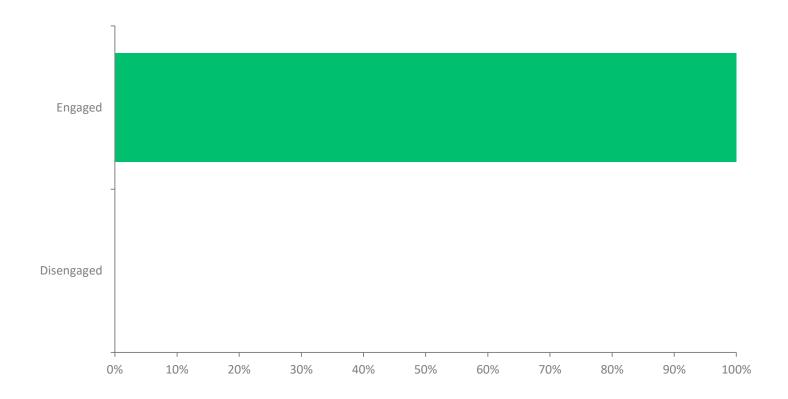


# Board Operation s

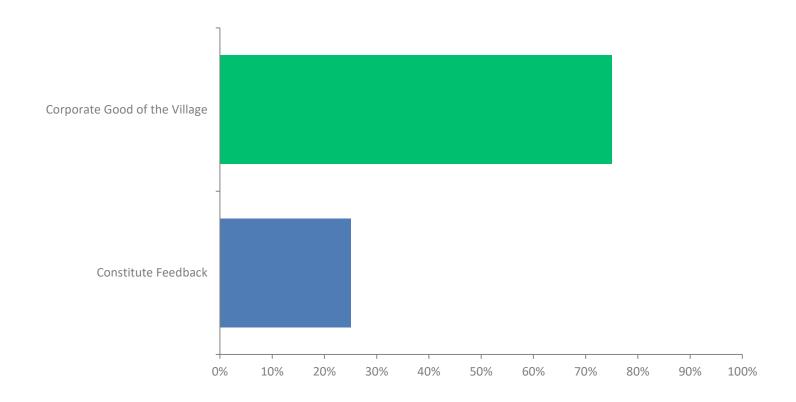
#### Q1: What do you rely on in making decisions as a Board Member?



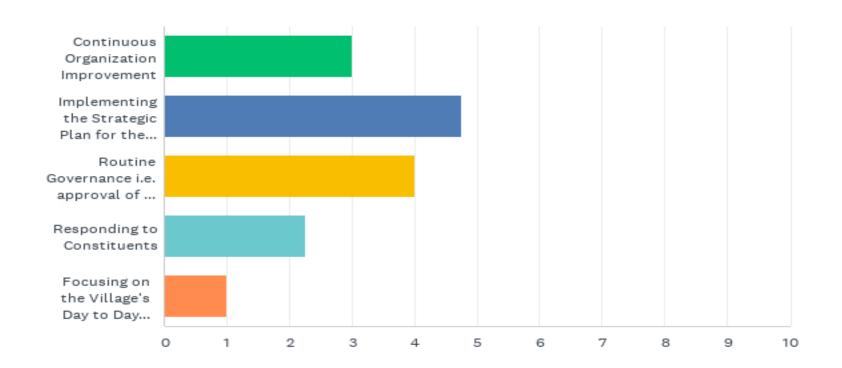
#### Q2: Are you engaged or disengaged during meetings on critical issues?



## Q3: Does the corporate good of the Village or constituent feedback drive your decision making?



## Q4: What should be the major focus of the Board. Please rank the following 1-5 based on your preference.



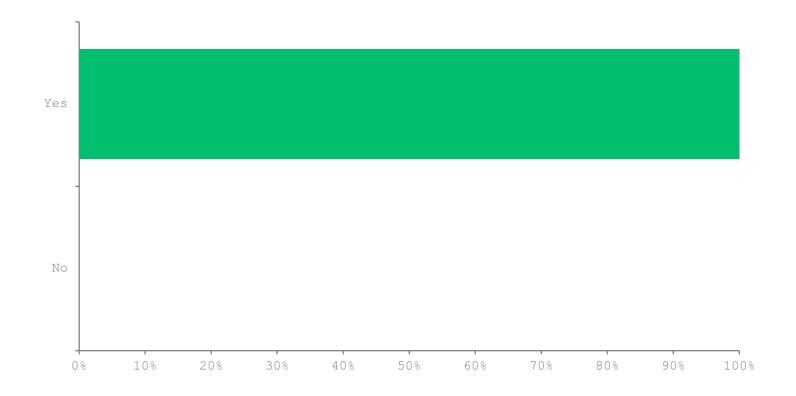
Q5What was your reason for the order of preferences in Question 4?

- ➤ Professional staff should manage day-to-day operations and constituent concerns, while the board focuses on long-term vision and direction.
- ➤ The board's role is to listen to community priorities and shape a thriving future for Oak Park.
- As the legislative branch, the board must lead strategic visioning while ensuring routine tasks are handled and processes improved.
- ➤ Board goals, alignment of vision with the budget, and active listening to constituents, commissions, and staff are seen as key responsibilities.
- Some view responding to constituents as important but secondary compared to core duties like governance, vision, and accountability.

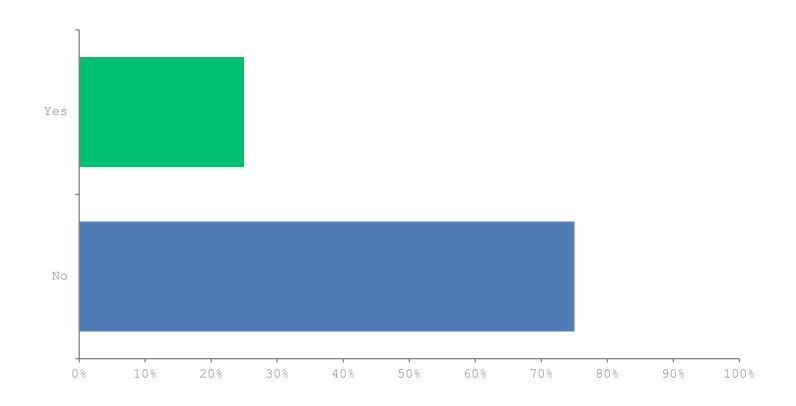
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## Board Teamwork

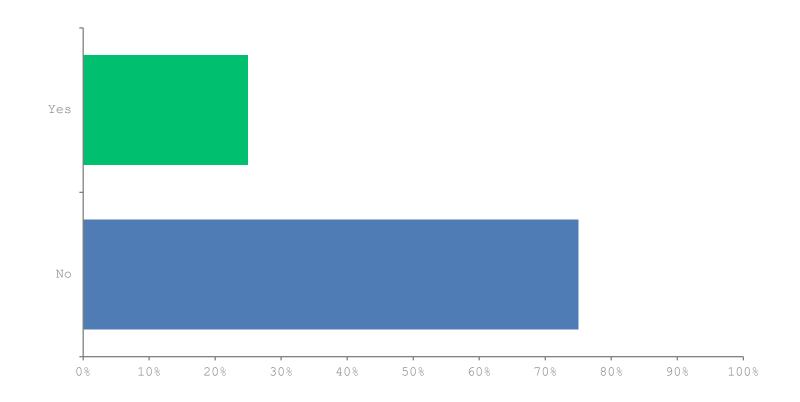
voicing your concerns or opinions ins Pard discussion?



Q7: Do you feel there is trust among Board members?



Q8: Do you think the Board avoids conflict instead of addressing it directly? Skipped: 0

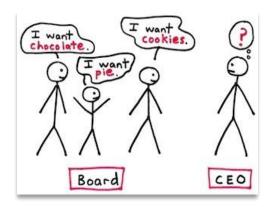




Some Tools Board

Effective ness



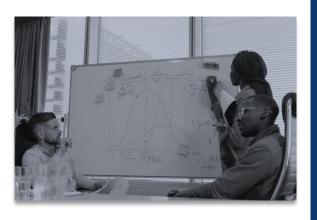


Multiple or Changing Directions

# WHY IS STRATEGIC PLANNING IMPORTANT?



Balance



Doing and Achieving?

# WHAT IS THE FOCUS OF YOUR STRATEGIC PLAN?



Dreaming and Hoping?

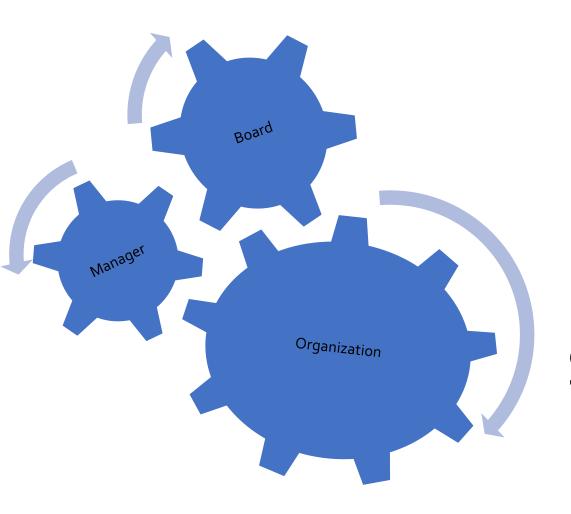
### STRATEGIC FOCUS

- Provides Organizational
   Priorities based on Purpose,
   Function, Process and
   Structure
- Prevents Distractions
- Drives Policy
- Community Priorities are the Foundation



## INTEGRATION IS THE KEY





# Shared Expectations

**Level 6**-Baldrige Organization and Mckinsey 7S Surveys informs all Levels for continuous improvement

**Level 5-** Governance Expectations Guides all Levels

Level 4-Strategic Plan guides level 3,2 and 1

**Level 3**-Board Governance i.e., liquor licenses, zoning approvals, budget etc.. and focus on Level 1 and 2

**Level 2-Consituent Response Focus** 

**Level 1**-Day to Day Operations Focus

Level 6 Governance-https://icma.org/articles/pm-magazine/insight-

guide-your-council-out-weeds?\_zs=9hdsb1&\_zl=8nKp7

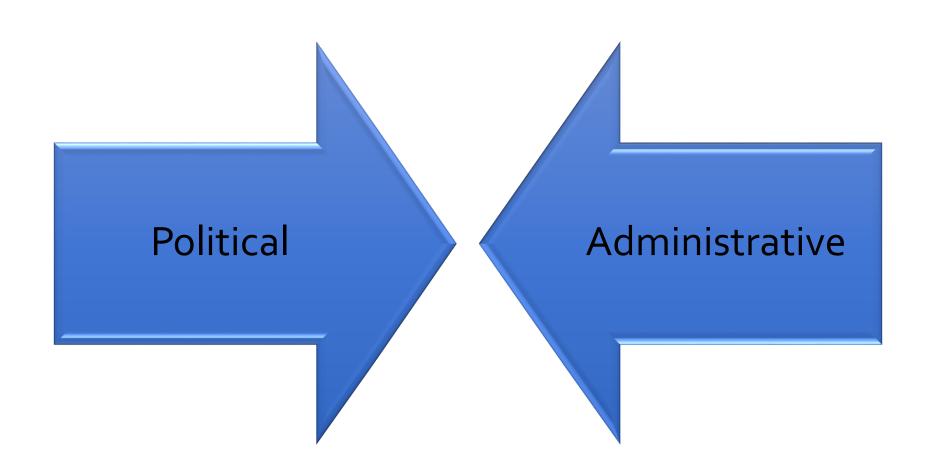
# Governance Relations System (GRS)

Individual Councilmemb er

GRS

Consistent
Norms of
Improving
Communicati
on

#### The Challenge



#### How to Address the Challenge

Board Expectati ons Manager

# These seemingly opposite objectives can coexist

**Political Administrative Ends/Outcomes** Means

#### WHY THE GRS?



How can a Board work effectively with each other AND the Manager without having expectations for themselves and the organization?

Are the political and management expectations for your Village consistent with one another?

#### GOALS OF THE GRS



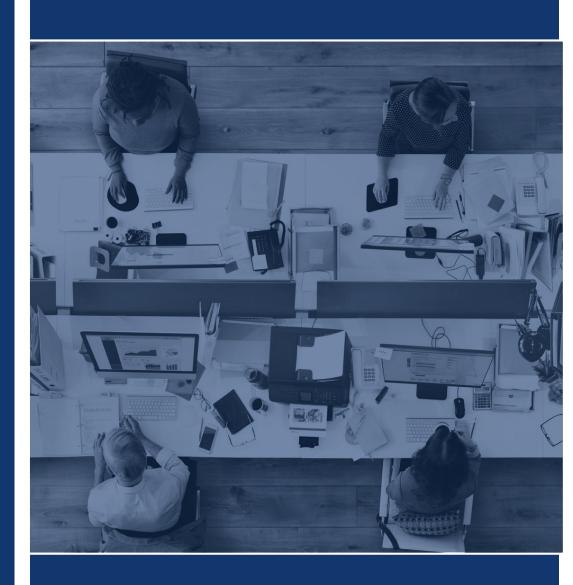
Clearly defines governance and organizational expectations

Improves organizational culture and performance

Benchmarks improvements through annual or bi-annual surveys or evaluation

## ORGANIZATIONAL EXPECTATIONS

- Executive Management Team is committed to the developing and empowering employees
- Focus on developing a learning organization
- Continuously improve internal processes and procedures



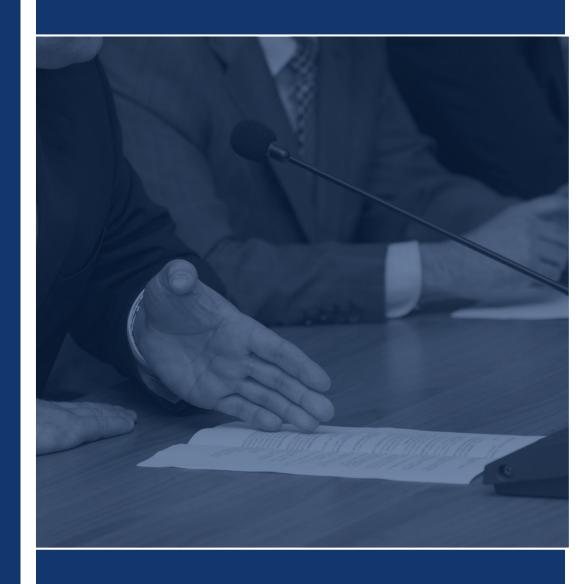
### MANAGER EXPECTATIONS

- Any written information provided to one Board Member will be provided to all members
- Plan ahead, anticipate needs, and recognize potential problems
- Ensure attention to detail to avoid errors or things "slipping through the cracks"



#### BOARD EXPECTATIONS

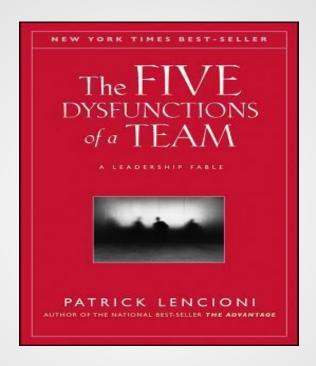
- Focus on outcomes and not positions
- No operational interference
- Disagree with the vote, but do not undermine the will of the Board
- Do your homework
- No public criticism of staff at meetings



#### CUSTOMER SERVICE AND CITIZEN ENGAGEMENT EXPECTATIONS

- Civic Engagement
- Educate citizens on services
- Timely responses





**Creating Board Teamwork** 

#### Interdependent





Interdepen dent

#### Five Dysfuctions





#### WIRE

?	Why do it?	Staff needs to answer the "Why"
	What are the Issues and Information?	Board members need to express their issues and need for Information.
		Staff needs to respond to the
	Do the Responses address my Issues and Information needs?	Board on their issues and need for information. Board members need to indicate why it is or is not
		enough for them to vote.
1777	What are my Expectations for Executing this issue?	Staff needs to address any concerns with execution.





Board Meeting
Discussion Framework



### 1. Statement: Support or Non-Support of the Issue

• Purpose: The statement from a Board member should clearly articulate their position on the issue (support or non-support).

#### 2. Understanding the Issue

• Purpose: A Board member should aim to fully understand the issue through thoughtful and

#### 3. Clarifying the Issue

• Purpose: Board members should aim to clarify specific aspects of the issue that may be ambiguous or misunderstood.