# ANNEX L - RESOURCE MANAGEMENT

# STATEMENT OF PURPOSE

This annex describes the procurement of outside resources that might be needed in the event of a disaster within the Village boundaries. Disaster experiences in other cities have shown the importance of a pre-planned resource system. Ongoing work should be done to secure and maintain agreements and contracts with other public and private organizations for timely provision of resources and services in emergencies.

# SITUATIONS AND ASSUMPTION

The Village normally keeps in stock a sufficient quantity of equipment, material and supplies to support the everyday activities of a thriving village. The resources on hand can handle most day-today situations at any given time. However, if the emergency turns into a full-blown disaster, more equipment, supplies, material, and volunteers will probably be needed to respond to that disaster. Furthermore, a good system must be in place to warehouse and distribute donated goods and services that are customarily sent into a disaster area by concerned outside benefactors.

# CONCEPT OF OPERATIONS

Access to resources, including personnel and equipment, following the onset of a disaster is critical to effective response and recovery efforts. In like fashion, management of resources should be centralized with one department or agency to prevent duplication of requests for the same resource.

# RESOURCES

## Other Local Governmental Manpower and Equipment

Requests for resource support will be generated by the Incident Commander at the scene of the incident or from members of the management team within the Emergency Operations Center. Following the activation of the emergency plan, the Village Incident Commander, along with other Village officials, will be responsible for coordinating requests for resources for the Village, within the EOC.

The ESDA Coordinator and the various department heads concerned shall immediately begin to produce additionally needed items through review and activation of mutual aid agreements, memoranda, letter of understanding, or loan contracts. These agreements, memoranda, letter of understanding, or loan contracts are maintained on file in the various Village Departments by department managers and in the EOC by the ESDA Coordinator. Additional help may be sought from CCDHSEM, IEMA and the Federal Government, if necessary.

An inventory of resources, equipment and services provided by the Village's various departments is maintained in each respective department. Department managers should be consulted to assess an overall Village inventory of resources and equipment available to be used in emergency response.

In the event of a major emergency or disaster affecting multiple jurisdictions or unincorporated portions of Cook County, resource requests should be coordinated through the CCDHSEM. CCDHSEM can consolidate similar requests from multiple jurisdictions. Additionally the County may be requested to coordinate the acquisition and scheduling of emergency response resources, i.e.:

light trucks, fuel re-supply vehicles, debris removal equipment, etc., during the early hours of a disaster to take that burden from municipal officials, thereby allowing them to coordinate emergency response activities.

#### American Red Cross and Salvation Army

In addition to agreements and contracts for food and supplies which are maintained by the Village, The American Red Cross and Salvation Army will be asked to help with the procurement and distribution of emergency food and water supplies. Food and water can be acquired from any of the chain food stores in the Village.

#### **Private Manpower and Equipment**

If a shortage of any of the everyday items and personnel the Village uses begins to seem likely, there will be a need to purchase materials, supplies, equipment and manpower. An inventory of vendor resources, provided to the Village, can be found in the Village's Vendor Resource Book, located in the Finance Department.

When it is necessary to contract for services or purchase needed resources, the following procedure will be initiated by the Finance Department.

## FINANCE

Following the onset of a major emergency or disaster, the tracking of financial and personnel costs are essential. The local declaration of emergency or disaster allows the Village to make expenditures necessary to respond to and recover from the effects of the disaster, bypassing the normal competitive bidding process (Municipal Code: 2-27-9).

The Finance Director is responsible for ensuring that adequate funding is available for the Village's response and recovery efforts. The Finance Director should immediately establish a budget line item for disaster-related expenditures and personnel costs.

Tracking of expenditures should begin as soon as possible. These expenses must be backed based on the following categories:

#### **Emergency Work:**

- **Category A:** Debris Removal: Includes the removal of debris and wreckage from public and private property, demolition of unsafe structures, clean out of foreign material in reservoirs, catch basins, and drainage channels.
- **Category B:** Emergency Protective Measures: Includes search and rescue, security force deployment, flood fighting activities including sand bagging, pumping, etc., and sheltering costs.

#### Permanent Work:

**Category C:** Road Systems: Includes restoration of damaged road and bridge systems, culverts and traffic control systems.

- Category D:Water Control Facilities: Includes restoration of damaged dikes, dams,<br/>levees, drainage channels, and similar facilities.
- **Category E:** Buildings and Equipment: Includes restoration of damaged buildings, building contents and equipment.
- **Category F:** Utility Systems: Includes water, sanitary and storm sewer, and electric utilities.
- **Category G:** Other (Recreational Facilities): Includes restoration of parks, recreation facilities and other types of damaged facilities that do not fit into other categories.

Tracking of expenditures, based on the preceding categories is required by FEMA in the event that the incident is large enough to warrant a federal disaster declaration.

## **Financial Management Forms**

In the event that emergency financial management forms are not currently on hand, sample financial management forms packets are provided by IEMA and FEMA for tracking personnel and equipment costs, contract labor, and equipment rental costs related to a federally-declared disaster. On the back of the sample form are detailed instructions indicating what information should be placed in each column/row. While the use of these forms is not mandatory for a non-federal declared disaster, the use of these sheets for all local emergencies will insure that correct information is immediately available without extra work should the event be escalated to a federal disaster.

Separate forms are to be used for each job site and each category of work. Categories of these forms are:

- Force Account Labor Record
- Force Account Equipment Record
- Force Account Materials Record
- Contractual Services Record
- Rental Equipment Record

## DONATIONS

In time of emergency/disaster the need for the general public to help his/her fellow citizens is great. This can be in the form of donated equipment, food, clothes, other items and money. The timely provision of donated resources can mean the difference between an effective and ineffective response and recovery operation. Recent disaster experiences have highlighted the importance of a smooth running donation resource system. The Village will work with external support agencies, primarily the American Red Cross, to assist and/or manage donations.

#### **Monetary Donations**

The Finance Department has the responsibilities of receiving, banking and accounting for all monetary donations sent to the Village in an emergency/disaster. The Village President and Village

Board will set the proper ordinance for the use of this disaster relief money. The police department will be responsible for the security of these funds.

See the Finance Department SMO's for Monetary Donations.

#### Other Donations

The Public Works Department has the responsibilities of receiving, storing disturbing and accounting for all material and supplies donations sent to the Village in an emergency/disaster. The Village's EOC and ESDA Coordinator will set the proper procedures for the use of the disaster relief supplies/materials. The police department will be responsible for the security of these donations.

## VOLUNTEERS

#### Village Volunteers

Local residents have always helped out our Village on a day-to-day basis by volunteering their services. These volunteers serve in many areas of our government.

The following volunteer unit/committees may provide assistance to the Village in emergency situations:

- Public Health Department Medical Reserve Corp Unit (MRC)
- Fire/Police Volunteers
- Community Emergency Response Team (CERT)
- Parks Volunteers
- Housing Forward

The supervision, training and deployment of these volunteers are the responsibilities of that unit/committee head.

#### **Spontaneous Volunteer Planning**

The Oak Park Public Health Department maintains planning and agreements for management of spontaneous volunteers. In addition to the Public Health Department's planning, refer to the planning guidance on the following page, developed by the Illinois Terrorism Task Force.

# ILLINOIS OFFICE OF HOMELAND SECURITY COMMUNITY GUIDELINES FOR DEVELOPING A SPONTANEOUS VOLUNTEER PLAN

The attached document, "Community Guidelines for Developing a Spontaneous Volunteer Plan" has been developed to assist communities along with the Emergency Services and Disaster Agency (ESDA) Coordinator in developing and executing a community spontaneous volunteer plan as part of the county emergency operations plan. This document outlines steps for volunteer agencies traditionally involved with disaster response, other community agencies and/or organizations, and the ESDA Coordinator to form a core group and develop a spontaneous volunteer plan to address those individuals who appear on the scene to volunteer in the event of a disaster.

As a result of the events of September 11, 2001, with over 40,000 unsolicited volunteers arriving at Ground Zero and no plan to deal with them, a Volunteers and Donations Committee was established in Illinois as part of the Illinois Terrorism Task Force (ITTF). While the Task Force has been established since May 2000, the Committee was established after September 11, 2001 in hopes of bettering our response during a large scale disaster here in Illinois. The Volunteers and Donations Committee was charged with dealing with issues on how and where to direct volunteers and donations and how to get unsolicited volunteers registered with an organization or agency in light of a disaster. More than 20 individuals who serve on this Committee represent the interests of many state and federal agencies, volunteer organizations in the communities such as the Voluntary Organizations Active in Disaster (VOAD), associations for volunteer administrators, senior programs, and voluntary programs.

I urge you to fully review this document and work with your ESDA Coordinator in your community or county to develop this plan and to include it in your emergency operations plan. Should you have any questions regarding these guidelines or any other issues surrounding volunteerism and homeland security, I would encourage you to contact the Illinois Emergency Management Agency at (217) 782-2700.

Thank you again for your continued support and cooperation.

Carl Hawkinson

Deputy Chief of Staff for Public Safety

## Community Guidelines for Developing a Spontaneous Volunteer Plan

For the purpose of these guidelines, a spontaneous volunteer is an individual who arrives at a disaster scene without a specific request from, or an affiliation with, a traditional disaster agency. These guidelines illustrate how volunteer agencies traditionally involved in disaster response; other agencies and/or organizations and community members can participate in the execution of the emergency operations plan.

- 1 The local ESDA Coordinator, together with traditional disaster agencies host a "summit" inviting community agencies and/or organizations to discuss partnerships and roles in the event of a large-scale disaster.
- 2 Establish a core group of agencies and/or organizations which meets to help develop the community's spontaneous volunteer disaster plan. This group should include both service providers traditionally involved in a disaster as well as social service and non-profit agencies and/or organizations. Several Illinois communities already have this structure, in some cases it is a VOAD (Voluntary Organizations Active in Disaster). This group should work closely with the ESDA Coordinator and within the parameters of the county emergency operations plan and the state emergency operations plan.
- 3 Agencies and/or organizations in each community should ensure the following steps are completed to prepare their disaster plan. Emergency plans in each county's jurisdiction should include the following:

Step 1: Educate and Engage Community Agencies in Disaster Service Delivery.

- The core group will clarify the services of each agency and/or organization in the event of a disaster as well as define the new roles for agencies and/or organizations not already involved in disaster response.
- These agencies and/or organizations should develop specific agreements with traditional disaster agencies or with the core group as a whole.
- Each agency and/or organization will develop job descriptions for the key leadership positions in times of disaster.
- Develop written procedures and plans for security, volunteer liability, unwanted/ unruly volunteers and volunteer credentialing.

Step 2: Solidify a Spontaneous Volunteer Plan.

- The core group will work with its ESDA Coordinator to amend the emergency operations plan to include the Spontaneous Volunteer Plan.
- The ESDA Coordinator will designate a Spontaneous Volunteer Manager. This individual will be responsible for coordinating the spontaneous volunteers in the event of a disaster.
- Identify a Volunteer Screening Coordinator. This individual will oversee the screening of spontaneous volunteers at the screening facility. Resources for that person might include: universal volunteer applications, job descriptions, code of conduct and local and statewide training courses.

- Identify a Core Group Contact Person. In the event of a disaster the ESDA Coordinator will contact this individual who in turn will contact the other members of the core group. This will ensure that the Spontaneous Volunteer Plan is properly implemented. It is recommended that the Spontaneous Volunteer Manager also serve as the Core Group Contact Person.
- Determine where inquiries from spontaneous volunteers will be directed in the event of a disaster -for example Village hall, a local business. Red Cross Office, etc. Distinguish between offers of volunteer services and donations.
- Determine a screening facility for spontaneous volunteers -for example, a local school, YMCA, United Way, etc.
- Identify a respite center where volunteers and emergency service workers can receive supplies, food and anticipated mental health counseling.
- Clarify mechanisms by which agencies and/or organizations will request volunteers in time of a disaster.
- Determine a follow-up plan that involves volunteer thank you's, incident wrap up and evaluation.

Step 3: Expand Education to the Community.

- Create a campaign to encourage citizens to affiliate with traditional disaster agencies in the community.
- Coordinate with the overall state public information and education program for disaster preparedness and relief.
- Utilize outside resources to assist in the development and execution of the local education plan.
- Share "best practices" of spontaneous volunteer coordination with neighboring communities.

4. This core group of agencies and/or organizations, along with the ESDA Coordinator, will continue to meet periodically to review, enhance and update the community spontaneous volunteer plan.

## CONTINUITY OF GOVERNMENT

The line of succession for the Resource Management will be:

- 1. ESDA Coordinator
- 2. Public Works Director
- 3. Finance Director
- 4. Public Health Director

# MAINTENANCE, REVIEW AND UPDATING THIS ANNEX

It is the responsibility ESDA Coordinator, Finance Director, and Public Works Director for the maintenance, review and updating of this annex.

## APPENDICES

- Appendix L1 Resource Management Pre-emergency Operation Checklist
- Appendix L2 Resource Management Response Operation Checklist
- Appendix L3 Resource Management Recovery Operation Checklist
- Appendix L4 Finance Pre-emergency Operation Checklist
- Appendix L5 Finance Management Response Operation Checklist
- Appendix L6 Finance Management Recovery Operation Checklist
- Appendix L7 Volunteers Pre-emergency Operation Checklist
- Appendix L8 Volunteers Response Operation Checklist
- Appendix L9 Volunteers Operation Checklist
- Appendix L10 Universal Volunteer Application
- Appendix L11 Resource Request Form

## FIRST PRIORITIES -INITIATE IMMEDIATELY

First priorities are actions that department managers and community representatives will take within the first 2 hours of the disaster impact. These may include but are not limited to receiving requests for resources from the Command Post, initiating requests for locally provided resources, alerting the County of specialty resource needs, etc.

#### **RESOURCE MANAGEMENT**

	FENDIX LI - FRE-EMERGENCI OFERATIONS CHECKLIST
Complete: Yes/No	Identify the agencies, organizations, commercial industrial establishment and local citizens capable of providing supporting services in times of emergency.
Complete: Yes/No	Maintain current inventory lists of all emergency response resources.
Complete: Yes/No	Develop/refine procedures/SOP's for contacting resources.
Complete: Yes/No	Develop procedures for tracking resources deployed for emergency operations
Complete: Yes/No	Provide training for department personnel and volunteers to prepare them for emergency response.

#### APPENDIX L1 - PRE-EMERGENCY OPERATIONS CHECKLIST

#### SECONDARY PRIORITIES

Secondary priorities in this section are actions that the community will take through the end of the first 8 hours following the disaster impact. These may include: reviewing resource inventories and supplier lists, locating sources of additional resources, establishing shift staffing schedule, briefing CMT members of status of resources, making emergency purchases, requesting the County assist in acquiring specialty resources, requesting the County coordinate the acquisition and scheduling of emergency response resources, etc.

## **RESOURCE MANAGEMENT**

Complete: Yes/No	After the EOC is activated, the staff shall collect, monitor, and provide periodic reports to the EOC and IC relative to procurement of goods, services and other support services as requested by the IC or other Village departments.
Complete: Yes/No	Organize, manage, coordinate and channel the services and supplies to the IC or scene of the disaster.
Complete: Yes/No	Provide all the necessary logistical support for the staging and response of food, materials, manpower, and other items used during emergency operations.

## APPENDIX L2 - RESPONSE OPERATIONS CHECKLIST

## CONTINUING PRORITIES

This section suggests actions that the community could take through the end of the first 8 hours following the disaster impact. Included are considerations such actions as: locating sources of additional resources, establishing shift staffing schedule, briefing CMT members of status of resources, making emergency purchases, requesting the Cook County assist in acquiring specialty resources, requesting Cook County coordinate the acquisition and scheduling of emergency response resources, etc.

## **RESOURCE MANAGEMENT**

	AT ENDIX ES RECOVERT OF ERATIONS OF EXAMINES
Complete: Yes/No	Support cleanup and recovery operations.
Complete: Yes/No	Returned borrowed resources to owner(s) in pre-use conditions.
Complete: Yes/No	Restock materials and supplies to pre-disaster conditions.

## APPENDIX L3 - RECOVERY OPERATIONS CHECKLIST

#### FIRST PRIORITIES -INITIATE IMMEDIATELY

This section suggests actions that the community could take within the first 2 hours of the disaster impact. Finance representatives need to be prepared to respond to the EOC for a briefing on the event; advise operating departments of appropriate purchasing/funding policies; begin tracking expenditures and personnel costs, etc.

#### FINANCIAL MANAGEMENT

Complete: Yes/No	Identify agencies, organizations, and local citizens capable of providing supporting services in times of emergency.
Complete: Yes/No	Develop produces for contacting finance staff.
Complete: Yes/No	Provide training for department personnel to prepare them for emergency response.
Complete: Yes/No	Participated in the annual exercise to ensure the department's emergency

## APPENDIX L4 - PRE-EMERGENCY OPERATIONS CHECKLIST

#### SECONDARY PRIORITIES

This section calls for actions that the Finance Department may take through the end of the first 8 hours following the disaster impact. Finance may be asked to ensure that adequate funding is available to support response efforts; establish budget accounts for labor, materials, and equipment costs; establish payroll codes to ensure tracking of personnel costs, etc.

## FINANCIAL MANAGEMENT

	AFFEINDIX E3 - RESPONSE OF ERATIONS CHECKEIST
Complete: Yes/No	Following the occurrence of a major emergency/disaster situation, the 911 Center, or Village Manager through the Rapid Notify system, will
	advise the Finance Director of the need to report to be EOC.
Complete: Yes/No	The Finance Director will report to the EOC.
Complete: Yes/No	The Finance Director, or designated, will contact additional finance staff to report to work for assignments.
Complete: Yes/No	The Finance staff will collect, record, and bank all monetary donations.
Complete: Yes/No	The Finance staff will help collect and record all other donations with other departments.
Complete: Yes/No	The Finance staff will collect, monitor, and provide periodic reports relative to procurement of goods, services costs incurred, and other support services as requested by other EOC participants

#### APPENDIX L5 - RESPONSE OPERATIONS CHECKLIST

#### CONTINUING PRIORITIES

The Finance Department will play an integral role in executing actions that will be taken from the 8th hour of the disaster until its conclusion. These actions may include providing briefings for the EMF on the financial status and related constraints processing necessary budget transfers to support emergency operations; briefing the legislative body on the need for budget transfers and emergency appropriations; filing applications on behalf of the jurisdiction for federal disaster assistance, if appropriate; etc.

#### FINANCIAL MANAGEMENT

	APPENDIX LO - RECOVERT OPERATIONS CHECKLIST
Complete: Yes/No	The Finance staff will continue to collect, monitor, and provide periodic reports relative to procurement of goods, services costs incurred, and other support services as requested by other EOC participants as long as necessary.
Complete: Yes/No	Assist in damage assessment activities, as requested.
Complete: Yes/No	Prepare reports on situation for inclusion into the official record and later critique.
Complete: Yes/No	Inventory supplies and contents needed to restock the Village supplies and materials.

## APPENDIX L6 - RECOVERY OPERATIONS CHECKLIST

## FIRST PRIORITIES -INITIATE IMMEDIATELY

Included in this section are actions that the community leaders who have volunteer resources available will take within the first 2 hours of the disaster impact. These may include such actions as: consulting with EOC representatives in determining need for volunteers; contacting pre-registered volunteers; etc.

## VOLUNTEERS

#### APPENDIX L7 - PRE-EMERGENCY OPERATIONS CHECKLIST

Complete: Yes/No	Identify sources of volunteer agencies for emergency operations and develop a working relationship to ensure their assistance, if needed, during an emergency.
Complete: Yes/No	Develop and train Village's volunteer units.

## SECONDARY PRIORITIES

This section outlines actions that departments will take through the end of the first 8 hours following the disaster impact. These actions may include: identifying additional volunteer resources, initiating the advertisement for walk-in volunteers; implementing spontaneous volunteer management planning and agreements; arranging volunteer shift rotation; arranging any needed training; briefing the CMT on volunteer efforts: etc.

## VOLUNTEERS

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Complete: Yes/No	Following the opening of the EOC the Volunteer Coordinator will report to the EOC to liaison with volunteer organizations such as American Red Cross and Salvation Anny
Complete: Yes/No	The Village ESDA Coordinator and CCDHSEM will coordinate the request for outside ESDA/ESDA Volunteer Units to assist in the Village's needs.
Complete: Yes/No	Follow the Village plan for spontaneous volunteers with the Illinois Homeland Security Guidelines.
Complete: Yes/No	Staging area, food and rest area for volunteers as needed.
Complete: Yes/No	Procedures/guidelines being followed for the use of the volunteers as needed.

## APPENDIX L8 - RESPONSE OPERATIONS CHECKLIST

#### **CONTINUING PRIORITIES**

Described in this section are the actions that will be taken from the 8th hour of the disaster until its conclusion. These actions may include: continuing briefing the CMT; responding to inquiries and offers of assistance; verifying that volunteer comfort and feeding stations are in place and adequately supplied; establishing Critical Incident Stress Management Programs for volunteers; releasing volunteers; etc.

#### VOLUNTEERS

Complete: Yes/No	When it is evident that the emergency can be handled through the use of local resources, volunteer and mutual aid resources should be released.
Complete: Yes/No	The ESDA Coordinator will ensure that residents who have volunteered, as well mutual aid communities, receive official recognition for the services.
Complete: Yes/No	The ESDA Coordinator and Volunteer Coordinator will complete reports on the emergency for the inclusion in the official record and for later incident review.

## **APPENDIX L9 - RECOVERY OPERATIONS CHECKLIST**

## APPENDIX L10 - UNIVERSAL VOLUNTEER APPLICATION

## UNIVERSAL VOLUNTEER APPLICATION

Personal Information

Name:

Address:

Phone Numbers:

Email:

Employment Information (Title, Place of Employment):

Employment Contact Information (Name, Phone Numbers):

Describe any restrictions on your activities (physical, medical, mental):

Date of tetanus shot:

\_\_\_\_\_\_\_

\_\_\_\_\_

Are you currently charged with or have you ever been convicted of a felony? نف Yes No If yes, please explain:

General Availability:

	Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
AM							
PM							

Do you have personal transportation?

# Appendix E 2 of 2

# **SKILLS & QUALIFICATIONS:**

Fluency in Language(s) Other than English:				
Licenses/Professional Certification:				
Professional Background:	1999 1999 1999 1999 1999 1999 1999 199			
Education Background:				
Computer Skills:				
Prior or Current Volunteer Experience:	•			
Prior Disaster Relief Experience:				
Other Skills:	n an			
Administrative/Secretarial ٹ	Human Resources (interviewing, recruiting, etc.) ال			
Accounting/Finance/Bookkeeping ئ	Mental Health Counselor/Social Worker ف			
Civil Servant (Police, Firefighter, etc) ف	Management ت			
Child Care ف	Technical (IT professional, etc.) ف			
Customer Service ت	Trade:			
Food Service (help prepare & serve meals) ک	Transportation (Professional Trunk/Bus Driver			
Health Services (Doctor, Nurse, EMT) ف	other;			

# **Volunteer Agreement**

- 1. The information provided is complete and true. The information given on this application is incomplete or untrue; I understand my assignment may be terminated.
- 2. I have disclosed any felony convictions. I agree to a background check, verification of the statements contained herein and additional screening procedures.
- 3. I understand that my own insurance will be used as coverage for illnesses and injuries and that I am ultimately responsible for any costs incurred.
- 4. I agree to respect the rights, property and confidentiality of emergency worker and individuals affected by disaster.
- 5. I agree to adhere to the rules/instructions of my job assignment(s) so as not to jeopardize relief operations or procedures.

Signature:

# APPENDIX L11 - RESOURCE REQUEST FORM

# VILLAGE OF OAK PARK, IL DISASTER RESOURCE REQUEST FORM

Date of request:	Time of request:
Requesting agency:	Contact person:
Call back phone:	

Resource requested:
Size:
Amount needed:
Location where it is needed:
Duration of time resource is needed:

GENERATOR INFORMATION:	PUMP INFORMATION	
Voltage:	Type of water (clean/trash):	
Amperage:	Distance to be pump:	
Phasing:	How will pump be powered?	
	Is staff available to man pump?	

Comments:

Request Received by:	Time Received:
Request Filled by:	Time Filled: