

## **SUBRECIPIENT GRANT AGREEMENT**

**THIS SUBRECIPIENT GRANT AGREEMENT** ("Agreement") is entered into as of the day of \_\_\_\_\_ October, 2020 between the VILLAGE OF OAK PARK, Illinois (hereinafter the "Village") and HOUSING FORWARD, an Illinois not-for-profit Corporation (hereinafter the "Subrecipient").

### **RECITALS**

**WHEREAS**, the Village has applied for Community Development Block Grant ("CDBG") funds from the United States Department of Housing and Urban Development ("HUD") as provided by the Housing and Community Development Act of 1974, as amended (P.L. 93-383) (hereinafter "the Act"); and

**WHEREAS**, Subrecipient has applied to the Village for CDBG funds for the 2020 Program Year; and

**WHEREAS**, the Village has considered and approved the application of Subrecipient and hereby agrees to distribute to Subrecipient a portion of the total CDBG funds allotted to the Village by HUD, with the portion distributed to Subrecipient being in the amount provided in this Agreement and upon the conditions set forth herein; and

**WHEREAS**, the Village and Subrecipient, acting through their respective Boards are each authorized to enter into this Agreement.

**NOW, THEREFORE**, in consideration of the mutual covenants hereinafter set forth, the parties agree as follows:

**1. INCORPORATION OF RECITALS.** The foregoing recitals are incorporated into this Agreement as though fully set forth herein.

**2. SCOPE OF SERVICES.**

A. Subrecipient's project schedule and project budget (collectively referred to as "the Project") are set forth in the Subrecipient's Program Year 2020 Community Development Block Grant Program Proposal, attached hereto and incorporated herein by reference as Exhibit A (hereinafter the "Subrecipient's Proposal").

B. The Project will proceed in accordance with the terms of this Agreement, the Subrecipient's Proposal and all laws and regulations referenced in this Agreement. Any changes(s) in the Project must be approved by the Village prior to the Subrecipient incurring any Project costs or implementing any substantial Project modifications. Such approval shall only be effective if authorized by a written amendment to this Agreement.

C. The funds to be provided by the Village to Subrecipient pursuant to this Agreement shall be used to partially pay salary costs for two Shelter Relief positions for the Emergency Shelter project. A total of 500 persons (60 Oak Park persons) will benefit.

**3. ALLOCATION OF FUNDS.**

A. The Village shall distribute to Subrecipient as Subrecipient's portion of the total grant received by the Village from HUD a maximum of thirty thousand dollars (\$30,000) (hereinafter the "Grant Funds") to be paid in accordance with the terms of this Agreement. The Subrecipient acknowledges and agrees that only those budget line items and percentages that appear in its Program Year 2020 Project Budget will be considered for reimbursement through the Grant Funds.

B. The Grant Funds shall not be used for ineligible or unallowable costs, including costs incurred prior to the effective date of this Agreement as defined herein. In the event the Village does not receive the Grant Funds from HUD, the Village shall not provide the Grant Funds, or any other funds, to Subrecipient.

**4. PAYMENT.**

A. The Village shall make all Grant Funds payments on a reimbursement basis. To request a payment of Grant Funds, the Subrecipient must submit a request for payment to the Village in the form of an invoice, together with such supporting documentation as the Village deems necessary in its discretion to support the invoice. The Village shall only reimburse the Subrecipient for approved expenditures to the maximum of the allocated Grant Funds for the Project.

B. The Village may refuse to reimburse the Subrecipient if the Subrecipient is not in compliance with any applicable law, rule or regulation or this Agreement. In such case, the Village shall assist the Subrecipient to bring the Project into compliance.

C. The Subrecipient shall submit invoices to the Village for reimbursement monthly for the first quarter (a separate invoice for October, November and December, 2020, respectively) and at least quarterly for the last three quarters of the Program Year, as defined below. Final project invoices must be submitted to the Village no later than October 31, 2021. Any invoices submitted after October 31, 2021 shall not be paid by the Village.

**5. PROGRAM YEAR.**

A. The Subrecipient shall perform the Project beginning October 1, 2020 and ending on September 30, 2021 (hereinafter referred to as the "Program Year").

B. The Project shall be completed no later than September 30, 2021. Project costs shall not be incurred after the Program Year.

C. If the Subrecipient is delayed in the completion of the Project by any cause legitimately beyond its control, it shall immediately, upon receipt and knowledge of such delay, give written notice to the Village and request an extension of time for completion of the Project. The Subrecipient shall request an extension from the Village in writing at least thirty (30) days before the end of the Program Year. The Village shall either grant or deny the request for an extension in its discretion and shall provide notice to the Subrecipient of its grant or denial of the request.

D. The Subrecipient shall return any funds not expended by the end of the Project to the Village. All funds obligated or committed by the Subrecipient to contractors, suppliers, etc. during the Program Year must be expended by the end of the Program Year unless an extension has been given to the Subrecipient. The Subrecipient shall have 30 days after the close of the Program Year to request reimbursement for costs incurred for the Project, unless an extension has been granted pursuant to this Agreement.

## **6. COMPLIANCE WITH LAWS AND REGULATIONS.**

A. The Subrecipient shall comply with the applicable provisions Housing and Community Development Act of 1974, 42 U.S.C. § 5301 *et seq.* (hereinafter referred to as the "Act"), and all applicable rules and regulations promulgated under the Act by the Department of Housing and Urban Development (HUD), including, but not limited to 24 CFR Part 570, and all other applicable federal, state, county and local government laws, ordinances or regulations which may in any manner affect the performance of this Agreement, including but not limited to those set forth herein, and those identified in the document titled "Assurances," attached hereto and incorporated herein by reference as Exhibit B.

B. The Subrecipient shall comply with the applicable administrative requirements set forth in 2 CFR 200 of the Code of Federal Regulations.

C. The Subrecipient shall comply with the following in its performance of the Project:

1. Not discriminate against any worker, employee, or applicant, or any member of the public because of race, religion, disability, creed, color, sex, age, sexual orientation, status as a disabled veteran or Vietnam era veteran, or national origin, nor otherwise commit an unfair employment practice;

2. Take action to ensure that applicants are employed without regard to race, religion, handicap, creed, color, sex, age, sexual orientation, status as a disabled veteran or Vietnam era veteran, or national origin, with such



action including, but not limited to the following: employment, upgrading, demotion or transfer, termination, rates of pay, other forms of compensation, selection for training, including apprenticeship; and

3. The Village's Reaffirmation of Equal Employment Opportunity Policy ("EEO"), attached hereto and incorporated herein by reference as Exhibit C.

D. Subrecipient agrees not to violate any state or federal laws, rules or regulations regarding a direct or indirect illegal interest on the part of any employee or elected officials of the Subrecipient in the Project or payments made pursuant to this Agreement.

E. Subrecipient agrees that, to the best of its knowledge, neither the Project nor the funds provided therefore, nor the personnel employed in the administration of the program shall be in any way or to any extent engaged in the conduct of political activities in contravention of Chapter 15 of Title 5 of the United States Code, otherwise known as the "Hatch Act."

F. Subrecipient shall be accountable to the Village for compliance with this Agreement in the same manner as the Village is accountable to the United States government for compliance with HUD guidelines.

G. The Village, as a condition to Subrecipient's receipt of Grant Funds, requires Subrecipient, when applicable, to assist in the completion of an environmental review as needed for the Project.

H. Subrecipient shall permit the authorized representatives of the Village, HUD, and the Comptroller General of the United States to inspect and audit all data and reports of Subrecipient relating to its performance of this Agreement.

I. Subrecipient agrees and authorizes the Village to conduct on-site reviews, examine personnel and employment records and to conduct other procedures or practices to assure compliance with these provisions. The Subrecipient agrees to post notices, in conspicuous places available to employees and applicants for employment, setting forth the provisions of this non-discrimination clause.

J. The Village will provide technical assistance as needed to assist the Subrecipient in complying with the Act and the rules and regulations promulgated for implementation of the Act.

## **7. REPORTING AND RECORD KEEPING.**

A. Subrecipient's Maintenance of Required Records.



Subrecipient shall maintain records to show actual time devoted and costs incurred in connection with the Project. Upon fifteen (15) days' notice from the Village, originals or certified copies of all time sheets, billings, and other documentation used in the preparation of said Progress Reports required pursuant to Section 7(C) below shall be made available for inspection, copying, or auditing by the Village at any time, during normal business hours.

B. Subrecipient's documents and records pursuant to this Agreement shall be maintained and made available during the Project Period and for three (3) years after completion of the Project. The Subrecipient shall give notice to the Village of any documents or records to be disposed of or destroyed and the intended date after said period, which shall be at least 90 days after the effective date of such notice of disposal or destruction. The Village shall have 90 days after receipt of any such notice to give notice to the Consultant not to dispose of or destroy said documents and records and to require Consultant to deliver same to the Village. The Subrecipient shall maintain for a minimum of three (3) years after the completion of this Agreement, or for three (3) years after the termination of this Agreement, whichever comes later, adequate books, records and supporting documents to verify the amounts, recipients and uses of all disbursements of Grant Funds passing in conjunction with the Agreement. The Agreement and all books, records and supporting documents related to the Agreement shall be available for review and audit by the Village and the federal funding entity, if applicable, and the Subrecipient agrees to cooperate fully with any audit conducted by the Village and to provide full access to all materials. Failure to maintain the books, records and supporting documents required by this subsection shall establish a presumption in favor of the Village for recovery of any Grant Funds paid by the Village under the Agreement for which adequate books, records and supporting documentation are not available to support their purported disbursement. The Subrecipient shall make the documents and records available for the Village's review, inspection and audit during the entire term of this Agreement and three (3) years after completion of the Project as set forth herein and shall fully cooperate in responding to any information request pursuant to the Illinois Freedom of Information Act, 5 ILCS 140/1 *et seq.* by providing any and all responsive documents to the Village.

C. Quarterly Progress Reports & Final Report. Subrecipient shall prepare and submit a quarterly Progress Report to the Village reporting on the status of the Project. Project progress is to be implemented based on the Project timeline set forth in the Proposal, attached hereto and incorporated herein as Attachment A. The information provided in the Progress Reports shall be forwarded to the United States Department of Housing and Urban Development and shall be made available to the Village's Community Development Citizen Advisory Committee in order to determine the success or failure of the Project.

All Progress Reports, unless otherwise specifically noted, shall be due by the 15th day of the month following the end of each quarter and shall contain data obtained during the preceding three months. The Subrecipient shall be required to submit a final report at the end of the Project in lieu of the last Progress Report.

The following schedule shall be applicable:

1 <sup>st</sup> Quarter: October–December, 2020	Progress report due by January 15, 2021
2 <sup>nd</sup> Quarter: January–March, 2021	Progress report due by April 15, 2021
3 <sup>rd</sup> Quarter: April–June, 2021	Progress report due by July 15, 2021
4 <sup>th</sup> Quarter: July–September, 2021	Progress report/Final report due by October 15, 2021

Each quarterly Progress Report and the Final Report shall include information regarding activity compliance pursuant to the national objective criteria set forth in 24 C.F.R. Section 208 (2) and 570 and in Section 2 - Scope of Services. See the attached formats Exhibits D & E. The Village may request additional reports from the Subrecipient as necessary to comply with any applicable federal law requirements.

D. Penalty for Late Submission of Quarterly Reports or Final Report. In the event the Subrecipient does not provide the Village with any report within the required time period, the Village shall withhold \$25.00 from the Grant Funds for each business day the report remains overdue. Funds charged for failure to submit a required report shall be deducted from the total Grant Funds and the amount allocated to reimburse for the scope of services shall be reduced accordingly. It is the Subrecipient's sole responsibility to be aware of the reporting schedule and to provide the Village with timely reports.

E. Subrecipient will keep and maintain such records and provide such reports and documentation to the Village as the Village deems necessary to further its monitoring obligations.

## **8. MONITORING AND PERFORMANCE DEFICIENCIES.**

A. Village Project Monitoring. The Village will monitor the Subrecipient's planning and implementation of the Project on a periodic basis to determine Subrecipient's compliance with all laws, rules and regulations and to determine whether Subrecipient is adequately performing and operating the Project in accordance with the approved Project guidelines. Subrecipient acknowledges the necessity for such monitoring and agrees to cooperate with the Village in this effort by providing all requested records and information and allowing such on-site visits as the Village determines is necessary to accomplish its monitoring function.

B. Performance Deficiency Procedures. The Village may take such actions as are necessary to prevent the continuation of a performance deficiency, to mitigate, to the extent possible, the adverse effects or consequences of the deficiency, and to prevent a recurrence of the deficiency. The following steps outline the general procedure the Village will use when it becomes aware of a performance deficiency. The Village is not bound to follow these steps. Depending on the seriousness of the deficiency, the Village may take any steps it deems



necessary to address the deficiency, including immediate termination of the Project and any other remedies available by law.

1. When an issue involving a performance deficiency arises, including performance reporting requirements, the Village will first attempt to resolve the issue by informal discussions with the Subrecipient. The Village will attempt to provide Technical Assistance, to the maximum extent practicable, to help the Subrecipient successfully resolve the performance issue.
2. If discussion does not result in correction of the deficiency, the Village will schedule a monitoring visit to review the performance area that must be improved. The Village will provide the Subrecipient with a written report that outlines the results of the monitoring. Generally this report will include a course of corrective action and a time frame in which to implement corrective actions.
3. If, despite the above efforts, the Subrecipient fails to undertake the course of corrective action by the stated deadline, the Village will notify the Subrecipient in writing that its Project is being suspended. CDBG funds may not be expended for any Project that has been suspended.
4. The Village's written suspension notice will include a specified, written course of corrective action and a timeline for achieving the changes. Generally, corrective action plans will require a 15 to 60 day period of resolution (depending upon the performance issue).
5. The Village may lift a suspension when the performance issue has been resolved to the satisfaction of the Village. The Village will release a suspension by written release signed by the Village Manager or her designee.

C. Unresolved Performance Deficiencies. Subrecipient's failure, in whole or in part, to meet the course of corrective action to have a suspension lifted, shall constitute cause for termination pursuant to the procedures set forth in Section 9 below.

## **9. TERMINATION.**

This Agreement may be terminated as follows:

A. By Fulfillment. This Agreement will be considered terminated upon fulfillment of its terms and conditions.

B. By Mutual Consent. The Agreement may be terminated or suspended, in whole or in part, at any time, if both parties consent to such termination or suspension. The



conditions of the suspension or termination shall be documented in a written amendment to the Agreement.

C. Lack of Funding. The Village reserves the right to terminate this Agreement, in whole or in part, in the event expected or actual funding from the Federal government or other sources is withdrawn, reduced or eliminated.

D. For Cause. The Village may terminate this Agreement for cause at any time. Cause shall include, but not be limited to:

1. Improper or illegal use of funds;
2. Subrecipient's suspension of the Project; or
3. Failure to carry out the Project in a timely manner.

E. Termination for Illegality. This Agreement shall be subject to automatic termination due to the Subrecipient's improper or illegal use of the Grant Funds. Notice of termination for illegality shall be provided by the Village to Subrecipient pursuant to Section 18 below.

#### **10. REVERSION OF ASSETS.**

A. At the termination of this Agreement, Subrecipient shall transfer to the Village any CDBG funds on hand, and any accounts receivable attributable to the use of CDBG funds.

B. Any real property under Subrecipient's control that was acquired or improved in whole or in part with CDBG funds (including CDBG funds provided to Subrecipient in the form of a loan) in excess of \$25,000 must be either:

1. Used to meet one of the national objectives in Section 570.208 for a period of five years after the expiration of the agreement, or for such longer period of time as determined to be appropriate by the recipient; or
2. If not so used, Subrecipient shall then pay to the Village an amount equal to the current market value of the property, less any portion of the value attributable to expenditures of non-CDBG funds for the acquisition of, or improvement to, the property, which payment shall be considered program income to the Village, as required by law. Such change in use or property disposition will be reported to the Village within 30 days of the intent to dispose of said property. Promissory notes, deeds of trust or other documents may additionally be negotiated as a term for receipt of funds.

C. If Subrecipient intends to dispose of any real property acquired and/or improved with CDBG funds, Subrecipient must report, in writing, to the Village, such intent to dispose of said property 30 days prior to the negotiation and/or agreement to dispose of said property.

D. For a period of 5 years after the Project Year, Subrecipient will provide the Village with an annual report inventorying all real property acquired or improved with CDBG funds and certifying its use in accordance with the CDBG National Objectives.

## **11. REMEDIES.**

A. In the event of any violation or breach of this Agreement by Subrecipient, misuse or misapplication of funds derived from the Agreement by Subrecipient, or any violation of any laws, rules or regulations, directly or indirectly, by Subrecipient and/or any of its agents or representatives, the Village shall have the following remedies:

1. The Subrecipient may be required to repay the Grant Funds to the Village;

2. To the fullest extent permitted by law, the Subrecipient will indemnify and hold the Village harmless from any requirement to repay the Grant Funds to HUD previously received by the Subrecipient for the Project or penalties and expenses, including attorneys' fees and other costs of defense, resulting from any action or omission by the Subrecipient; and

3. The Village may bring suit in any court of competent jurisdiction for repayment of Grant Funds, damages and its attorney's fees and costs, or to seek any other lawful remedy to enforce the terms of this Agreement, as a result of any action or omission by the Subrecipient.

**12. INDEPENDENT CONTRACTOR.** Subrecipient is and shall remain for all purposes an independent contractor and shall be solely responsible for any salaries, wages, benefits, fees or other compensation which she may obligate herself to pay to any other person or consultant retained by her.

**13. NO ASSIGNMENT.** Subrecipient shall not assign this Agreement or any part thereof and Subrecipient shall not transfer or assign any Grant Funds or claims due or to become due hereunder, without the written approval of the Village having first been obtained.

## **14. AMENDMENTS AND MODIFICATIONS.**

A. The nature and the scope of services specified in this Agreement may only be modified by written amendment to this Agreement approved by both parties.

B. No such amendment or modification shall be effective unless reduced to writing and duly authorized and signed by the authorized representative of the Village and the authorized representative of the Subrecipient.

**15. SAVINGS CLAUSE.** If any provision of this Agreement, or the application of such provision, shall be rendered or declared invalid by a court of competent jurisdiction, or by reason of its requiring any steps, actions or results, the remaining parts or portions of this Agreement shall remain in full force and effect.

**16. ENTIRE AGREEMENT.**

A. This Agreement sets forth all the covenants, conditions and promises between the parties.

B. There are no covenants, promises, agreements, conditions or understandings between the parties, either oral or written, other than those contained in this Agreement.

**17. GOVERNING LAW, VENUE AND SEVERABILITY.**

A. This Agreement shall be governed by the laws of the State of Illinois both as to interpretation and performance. Venue for any action brought pursuant to this Agreement shall be in the Circuit Court of Cook County, Illinois.

B. If any provision of this Agreement, or the application of such provision, shall be rendered or declared invalid by a court of competent jurisdiction, or by reason of its requiring any steps, actions or results, the remaining parts or portions of this Agreement shall remain in full force and effect.

**18. NOTICES.**

A. All notices or invoices required to be given under the terms of this Agreement shall be given by United States mail or personal service addressed to the parties as follows:

For the Village:

Grants Supervisor  
Village of Oak Park  
123 Madison Street  
Oak Park, Illinois 60302

For Subrecipient:

Executive Director  
Housing Forward  
1851 S. 9<sup>th</sup> Avenue  
Maywood, IL 60153

B. Either of the parties may designate in writing from time to time substitute addresses or persons in connection with required notices.



19. **EFFECTIVE DATE.** The effective date of this Agreement as reflected above shall be the date that the Village Manager for the Village of Oak Park executes this Agreement.

20. **COUNTERPARTS; FACSIMILE OR PDF SIGNATURES.** This Agreement may be executed in counterparts, each of which shall be considered an original and together shall be one and the same Agreement. A facsimile or pdf copy of this Agreement and any signature(s) thereon will be considered for all purposes as an original.

21. **CAPTIONS AND SECTION HEADINGS.** Captions and section headings are for convenience only and are not a part of this Agreement and shall not be used in construing it.

22. **NON-WAIVER OF RIGHTS.** No failure of any Party to exercise any power given to it hereunder or to insist upon strict compliance by any other Party with its obligations hereunder, and no custom or practice of the Parties at variance with the terms hereof, shall constitute a waiver of that Party's right to demand exact compliance with the terms hereof.

23. **ATTORNEY'S OPINION.** If requested, the Subrecipient shall provide an opinion by its attorney in a form reasonably satisfactory to the Village Attorney that all steps necessary to adopt this Agreement, in a manner binding upon the Subrecipient have been taken by the Subrecipient.

24. **BINDING AUTHORITY.** The individuals executing this Agreement on behalf of the Parties represent that they have the legal power, right, and actual authority to bind their respective Party to the terms and conditions of this Agreement.

**[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK -  
SIGNATURE PAGE FOLLOWS]**

**IN WITNESS WHEREOF**, the parties hereto have caused this Agreement to be signed by their duly authorized representatives on the dates set forth below.

**VILLAGE OF OAK PARK**

**HOUSING FORWARD**

\_\_\_\_\_  
Name: Cara Pavlicek  
Title: Village Manager

\_\_\_\_\_  
Name:  
Title:

Date: \_\_\_\_\_, 2020

Date: \_\_\_\_\_, 2020

**ATTEST:**

**ATTEST:**

\_\_\_\_\_  
Name: Vicki Scaman  
Title: Village Clerk

\_\_\_\_\_  
Name:  
Title:

Date: \_\_\_\_\_, 2020

Date: \_\_\_\_\_, 2020

**EXHIBIT A**  
**SUBRECIPIENT'S PROPOSAL**



# Submission #68

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## Submission information

Form: [Village of Oak Park CDBG Public Services Grant Submission Form](#)

Submitted by pads3

Mon, 2020-02-03 16:24

173.161.13.193

### 1. Applicant Information

#### A. Organization Information

**1. Organization Name**

Housing Forward

**2. Organization Mailing Address**

1851 S. 9th Avenue, Maywood, IL 60153

**3. Organization Phone**

708-338-1724

**4. Executive Director**

Lynda Schueler

**5. Email Address**

lschueler@housingforward.org

**6. FEIN #**

36-3876660

**7. DUNS #**

798229725

#### B. Project Information

**1. Proposed Project Name**

PADS Emergency Shelter

**2. Proposed Project Address**

1851 S. 9th Avenue, Maywood, IL 60153

**3. Project Manager/Primary Contact**

Lynda Schueler

**4. Secondary Contact**

Colleen Luckey

**5. Proposed Project Phone Number**

708-338-1724

**6. Email Address**

cluckey@housingforward.org

**C. Type of Organization**

Private non-profit

**D. Project Overview**

**1. Total CDBG dollars requested**

\$ 52,000

**2. Total project budget**

\$ 263,935

**3. Total Low/Moderate Income Persons Served Annually**

559 LMI Individuals total; 75 LMI Oak Park residents.

**4. Brief project description and purpose**

Housing Forward's PADS Emergency Shelter program provide immediate, temporary crisis response to individuals experiencing homelessness.

**5. Population Served**

Persons Experiencing Homelessness

**6. Did you return any CDBG funds in program year 2018? If yes, explain why.**

No

**Explanation**

**7. Do you have a written Oak Park CDBG Policies and Procedures Manual?**

Yes

**2. Project Narrative**

## **I. Background & Need**

When Housing Forward was founded in 1992, our sole mission was to provide food and shelter for the growing number of individuals experiencing homelessness in our community. It soon became clear that to end homelessness, we had to address the root causes of homelessness. Today, we offer comprehensive, wraparound support in six distinct but integrated program areas to help our clients address basic needs, increase their income, improve their health, and achieve housing stability. Our PADS Emergency Shelter program continues to be a vital crisis-response for those in our community that are without housing.

Between both programs, we provided a record 14,752 nights of shelter and 44,256 meals to a total of 559 clients in 2019, about 10% of whom were children.

The PADS Emergency Shelter (Sept-May) provides overnight shelter to homeless men, women and families from across west Cook County. The program intentionally incorporates community resources into shelter operations. Housing Forward's PADS Emergency Shelter program is supported by more than 1,200 volunteers and 40+ support congregations at 10 rotating sites to provide food and shelter for 40-70 homeless individuals every night of the week.

In the previous shelter season, we experienced an increase in the number of individuals seeking shelter that we had to turn away due to capacity limitations at the shelter sites. To combat this issue, Housing Forward worked with local congregations to open additional sites on historically busy nights designated for families. These shelters are able to be set up differently than traditional emergency shelter, promoting family unity. As of now, there are four Family-Designated shelter sites per week, three of which are located in Oak Park. With the addition of these emergency shelter sites to meet the specific needs of families experiencing homelessness, Housing Forward must increase our capacity.

## **II. Approach**

### **a. Purpose**

Housing Forward provides emergency shelter as part of our local crisis response to homelessness 50 weeks out of the year. From mid-September through mid-May, Housing Forward's PADS Emergency Shelter program serves 40 to 70 individuals each night at 12 rotating sites, 8 of which are located in the Village of Oak Park. The program also is an access point to an array of supportive services offered at Housing Forward designed to reduce a client's length of homelessness. The summer PADS Transitional Shelter program operates for a full 13 weeks (June to August.) seven days a week at seven sites (five of them in Oak Park), and is designed to foster sustained stability by providing a combination of short-term shelter and supportive services for 15 participants nightly.

All of Housing Forward's shelter clients are homeless, and thus, are a presumed benefit population that meets the CDBG National Objective of serving low and moderate-income persons in the Village of Oak Park.

### **b. Target Populations**

Individuals and families accessing the PADS Emergency Shelter program are homeless and extremely low-income who have turned to Housing Forward to address their most basic human needs: shelter, hunger, and safety. Beyond homelessness, they are often suffering through co-occurring disabling conditions and crises. It could be the loss of a job, or an issue of domestic



violence coupled with a chronic illness or disability, mental health crisis, or substance abuse problem. Often they lack access to care and a support system, and in relying upon Housing Forward, they are connected to a network of community services that can assist them in addressing the varied causes of their homelessness. Housing Forward PADS Emergency Shelter staff and volunteers exhibit cultural competence and responsiveness and have established trainings and orientation with our stated values and policies about inclusion to ensure that staff and volunteers reflect the population of those seeking shelter.

The individuals and families who seek emergency shelter are demographically diverse:

- 90% are adults; 10% are children
- 5% are U.S. Military Veterans
- 46% of the adults have a serious disabling condition (medical, mental illness and/or substance abuse disorder)
- 14% are survivors of domestic violence

Agency-wide, our homeless clients are racially diverse:

- 81% of those served identify their ethnicity as NonHispanic/NonLatino
- 59% of clients identify their race as Black/African American, 28% as White, 1% as American Indian/Alaskan Native, 1% as Asian, 2% identified as multi-racial, and 9% didn't know or declined to identify.

All of our PADS Emergency Shelter clients are homeless, and are therefore a presumed benefit population. No populations are explicitly excluded from the program, although we are unable to serve registered sex offenders due to the presence of children in the shelter. Failure to follow shelter rules may also result in being banned from the program. In either of these situations, the individual is provided with alternate options for service (e.g. information about shelters that accept sex offenders and transportation to these facilities or a referral to a more appropriate Housing Forward program).

Housing Forward is committed to serving those who have been marginalized by either racial or social equity. All aspects of our programs comply with all Federal, State, and local Fair Housing laws and regulations. Participants will not be “steered” toward any particular housing facility or neighborhood based on their race, color, national origin, religion, sex or gender identity, sexual orientation, disability, or the presence of children.

Housing Forward hosts monthly quarterly trainings for staff on a wide array of cultural competency topics including our anti-discrimination policy and procedures. Housing Forward is also committed to providing services in a culturally competent manner. In 2015, we developed a cultural competency plan in accordance with guidelines set forth by the Illinois Department of Human Services. Housing Forward employs volunteers and staff who are bilingual and we currently utilize a translation service over the phone when language is a barrier to service delivery.

### **c. Strategies**

Housing Forward does not actively recruit clients for the PADS Emergency Shelter, however, those seeking shelter can access site location and hours from a calendar on our website, by phone, and at referring partner agencies. In addition, our shelter brochure is mailed in early September to 600+ potential referring organizations including municipalities, police departments, township, libraries, social service organizations and congregations.

When an individual or family arrives at our shelter for the first time, they meet with an In-

Reach Specialist or social work intern to complete a four-page intake and assessment form. These questions gather information about the guest's demographics, education and income, household status, last residence, public benefits, and emergency contacts. During this interview, Housing Forward assesses if the client self-identifies as having special needs (e.g. substance abuse, medical condition, mental illness). At the conclusion, the guest receives a Housing Forward I.D. card, the "Shelter Rules" to sign, an "Information Packet" about Housing Forward's programs including Employment and Supportive Services program, and an Information & Referral card listing services at other area agencies.

Staff are trained on the principals of "Harm Reduction," an evidence-based best practice used to reduce the negative consequences generally associated with substance use, but can be utilized with any behavior that poses a risk of harm. The basic principles are the adoption of a non-judgmental and non-coercive attitude towards individuals engaging in behaviors that carry known risks and the understanding that it is necessary to meet people where they're at in regards to readiness to change such behaviors. Staff are also trained on "Trauma-Informed Care," recognizing that homelessness by its very nature is traumatic and that those we serve are likely to have experienced a traumatic event that has directly or indirectly affected their homelessness.

Once settled in the shelter for the evening, dinner is served by a group of volunteers and staff scan client I.Ds off the shelter log into the Homeless Management Information System (HMIS). After dinner and before lights-out in the shelter at 10 p.m., In-reach staff and social work interns provide one-on-one assistance to clients. A few times a week, there are additional on-site services available. Every Monday evening, volunteer medical residents from Loyola Medical Center and nurses staff the shelter's medical clinic. One a month, in collaboration with the Chicago Volunteer Legal Services, the shelter offers an onsite legal clinic.

In the morning, clients receive breakfast after putting away their sleeping pad and linens. Upon leaving the shelter by 6:45 a.m., clients are provided with a sack lunch and their I.D. is returned to them. The volunteers clean the kitchen, dining and sleeping areas, and bathrooms and done by 7:30 a.m. The same routine happens at each site over the course of 241 consecutive nights throughout the shelter season.

Any new intakes that are completed at the shelter are then inputted the next day into the HMIS database. All intakes are reviewed for completeness by the Outreach & Engagement Manager. At a weekly case conferencing meeting led by the Supportive Services Manager and involving the in-reach, Outreach and Support Center case managers, the group review new clients, progress of existing clients and assignments are made for staff to perform targeted outreach and follow-up to particular clients.

The operations of the PADS Shelter and Transitional Shelter (liaison to each shelter site, ordering supplies, managing laundry service, etc.) are managed by the Shelter Manager, Dale Nowicki. The program is also supported by 1000+ volunteers. Volunteer administration, recruitment and training is managed by our Volunteer & Outreach Manager.

For the PADS Transitional Shelter, openings in the program are posted in the Maywood Support Center prior to the start of the summer. Up to 12 PADS Transitional Shelter clients are selected, through after an application and interview, to participate in this program. An additional three emergency beds are available for persons who are newly homeless. The structure is different from the PADS shelter environment in that clients are responsible for



participating in the setup and cleanup of the shelter space, for maintaining their own laundry and for participating in meal preparation and cleanup. They are required to participate in individual and group level life skills classes. For example, those with income must save 30% of their income, and life skills classes emphasize budgeting and money management. Clients also have regular interaction with Housing Forward's Supportive Services and Employment Readiness case managers, for goalsetting and guidance toward the achievement of self-sufficiency and sustained independent living.

There is no limit to the length of stay, though Housing Forward emphasizes early intervention to alleviate a person's need for long-term shelter. Clients are required to visit the Support Center after seven nights in the PADS Shelter to begin the process of working with a case manager on their transition from homelessness.

Further, Housing Forward's Emergency Assistance program (including Homeless Prevention and Shelter Diversion services) diverts from the shelter those individuals and families who are at risk of homelessness but have not yet lost their housing.

#### d. Timeline

Use the attached chart format with applicant having the ability to complete the fields.

### III. Outcomes & Evaluation

#### a. Goal Statement

The goal of the PADS Emergency Shelter program is to provide immediate, temporary crisis response to individuals and families experiencing homelessness, reduce the length of their homelessness, and ultimately help them regain housing stability.

#### b. Narrative

##### 1. Ensuring Outputs/Outcomes

The Director of Operations and Client Services is responsible for ensuring that all programs are working to achieve their stated outcomes. For the PADS Shelter Program, the In-Reach staff are responsible for collecting data on participants and entering that data into the HMIS system within 48 hours of an intake/case management session. The Outreach and Engagement Manager (the direct supervisor of the InReach workers) reviews the HMIS report on a weekly basis to ensure that the data is entered in a timely manner. At the end of the month, the Performance Evaluator prepares a data quality report on clients served and provides it to the Outreach & Engagement Manager to correct any errors or deficiencies.

On a quarterly basis, the Alliance to End Homelessness in Suburban Cook County conducts a data quality check. Housing Forward is required to submit a report stating that all HMIS information is entered correctly. In addition, a member of our staff attends the monthly meeting of the HMIS User group.

##### 2. Documenting Income

All clients served through the PADS Emergency Shelter program are a presumed benefit population. There are no income eligibility guidelines for this program.

### **3. Evaluation Process**

Monitored by Sojourner House and Engagement Manager, Holly Rotman-Zaid, staff tracks quantitative data on characteristics and service needs of clients via the Homeless Management Information System (HMIS) database. This database facilitates monitoring of client support, income, skills, housing status, and prevention. Staff records data in client files after every encounter and enters the information in HMIS within 24 hours of the encounter. The Compliance Manager as well as the Director of Operations review HMIS data monthly, and conduct quarterly quality assurance checks to verify the legitimacy of the information. Program statistics are compared quarterly against key performance indicators established at the beginning of the program year to determine if the program is effective or if further changes ought to be made.

The Director of Operations and Client Services is responsible for ensuring that all programs are working to achieve the goals and objectives of the agency's six program areas and within funding parameters and regulations. In addition, Housing Forward employs a full-time Compliance Manager who is responsible for the development and maintenance of a functioning monitoring, evaluation and compliance system for the agency's housing programs. Housing Forward's Supportive Housing Director will supervise the proposed Housing Case Manager, Housing Navigator, and Rental Assistance Program Manager. A new Rental Assistance Program Manager will be responsible for program management and verification of rental payments. Housing Forward's Staff Accountant will be responsible for the payroll journal entries, billings and payment reconciliations.

## **IV. Organization Capacity**

### **a. Mission & Experience**

Housing Forward has offered emergency shelter, housing, and homeless prevention services to low-income clients experiencing or facing an imminent housing crisis in west Cook County since 1992. Over the past 28 years, we have developed a unique, integrated approach that to date has transformed the lives of more than 19,000 people. Housing Forward manages a variety of federal, state, and local public funding and is accustomed to public financial and reporting requirements.

Housing Forward has a team of 50+ employees that provide a full continuum of services that includes preventative emergency assistance, outreach and engagement to those living on the streets or a place not meant for human habitation, emergency shelter, wraparound supportive services, job readiness training, and supportive housing. Housing Forward is the only social service agency in west Cook County with a comprehensive "housing + services" solution for transitioning individuals and families out of homelessness. Our Supportive Housing program offers permanent solutions to resolve homelessness and also provide for the long-term stability of clients and prevent a relapse of homelessness.

Housing Forward is a recognized leader in the provision of homeless services. Housing Forward was chosen by the Alliance to End Homelessness in Suburban Cook County to lead the implementation of the Coordinated Entry System for our Continuum of Care in 2016. As the lead agency, we train peer agencies in using the system, now called Entry Point, as well as how to use evidence-based practices including housing first, harm reduction, mental health first aid, trauma-informed care and motivational interviewing as



approaches to working with vulnerable and high-risk populations. Housing Forward is also a lead agency in the Oak Park Homelessness Coalition (OPHC), a multi-stakeholder group working to end homelessness in Oak Park. Comprised of representatives from local governments, school districts, social service agencies, non-profits, the Community of Congregations, and businesses, the OPHC meets quarterly, working together to develop a baseline understanding of the homelessness issue in Oak Park, goals and strategies to combat homelessness, tactics to create a public-facing campaign that educates people about the issue and how people can help, and a broad coalition to help those who are homeless or in danger of being homeless. We also maintain formal partnerships with 17 agencies and connections with over 30 community partners including: Cook County Health and Hospital Systems, Heartland Alliance, Thresholds, Thrive Counseling Center, and others.

Lynda Schueler, Housing Forward's Executive Director, is a founding member of the Alliance to End Homelessness in Suburban Cook County and has been with Housing Forward for over 20 years. She holds a Master's Degree in Public Administration. Armando Smith, Housing Forward's Director of Operations & Client Services, has been with the agency since November 2014 and supervises the six direct service programs that comprise Housing Forward's integrated solution to homelessness. Mr. Smith is a Licensed Clinical Social Worker (LCSW) with nearly 40 years of experience.

Our staff includes several veteran case managers and program supervisors, most of whom have advanced degrees in relevant fields (two MAs, a MPH, a MPA, a MS, and a LCSW). In addition, our case management interns (who are pursuing Masters of Social Work degrees at area universities) work in the shelters and at the Maywood Support Center.

#### **b. Ability to Meet Reporting Requirements**

Housing Forward's FY20 annual budget of \$8.6 million is a diverse mix of federal, state, local, private sector funds and in-kind resources. Government sources include the Corporation for National and Community Service; U.S. Department of Housing and Urban Development via the Supportive Housing Program; the Cook County Department of Planning (CDBG & ESG); the City of Berwyn (CDBG); Community Services Block Grant (CSBG); Proviso Township Mental Health Commission; Community Mental Health Board of Oak Park Township; Illinois Department of Human Services; and the Federal Emergency Management Agency.

Housing Forward's history of solid and effective programming with sound fiscal and programmatic oversight has made possible the continued expansion and diversification of public and private funding sources over the years. Housing Forward maintains a Finance and Administration department that includes one Director, one FTE accounting specialist, one FTE grants accountant, two FTE accounting specialists, one FTE Compliance Manager, one FTE Performance Evaluator, and an office manager. Our accounting and administrative infrastructure allows us to center regulatory compliance as a core principle and facilitates efficient management of large-scale public grants.

Our fiscal and program policies, approved by the Board of Directors, incorporate procedures to ensure compliance with funding rules and regulations at all levels of the program. Housing Forward's Director of Operations & Client Services and Director of Finance & Administration are responsible for the program and fiscal compliance, respectively. These positions are supervised by the agency Executive Director, Lynda Schueler, who has final oversight and accountability of the program. These policies have

resulted in total compliance with all regulations in the past, and will be used going forward to maintain program integrity.

### **c. Collaboration with Others**

Housing Forward is part of a “Continuum of Care” for individuals who are homeless or at risk of homelessness in suburban Cook County. The Continuum of Care (CoC) is a HUD-funded ecosystem of public and private resources for individuals enduring a housing crisis. Housing Forward serves as a point of entry into that system for west Cook County residents. Our Oak Park office houses a Walk-In Center for the Continuum’s Coordinated Entry system, which provides access to housing across suburban Cook County through a standardized referral process. The agencies we are leading in this effort to standardize access to housing services are: Catholic Charities, Respond Now, Ford Heights Community Services Organization, Together We Cope, Northwest Compass, South Suburban PADS, BEDS Plus Care, and Connections For The Homeless.

Developed by the Oak Park Community Mental Health Board in collaboration with Housing Forward, The Oak Park Homelessness Coalition (OPHC) is a multi-stakeholder group working to end homelessness in Oak Park. Comprising representatives from local governments, school districts, social service agencies, non-profits, the Community of Congregations, and businesses, the OPHC meets quarterly, working together to develop a baseline understanding of the homelessness issue in Oak Park, goals and strategies to combat homelessness, tactics to create a public-facing campaign that educates people about the issue and how people can help, and a broad coalition to help those who are homeless or in danger of being homeless.

In addition to this collaborative effort, Housing Forward maintains numerous formal partnerships with 17 agencies and connections with over 30 community partners. These include: Cook County Health and Hospital System, Thresholds, Thrive Counseling Center, BEDS Plus, South Suburban PADS, and others. Rotating PADS shelter sites are retained through partnerships with several different congregations, and an onsite medical clinic is available to shelter guests through a partnership with Loyola University Hospital, and we also partner with West Suburban Medical Center and Rush Oak Park Hospital for laundry services.

## **V. Budget Narrative**

### **a. Budget Description**

100% of salaries, benefits, and taxes of three part-time Shelter Relief Workers at \$52,000 annually.

### **b. Alternate Revenue Sources**

Housing Forward works to mitigate the risk of eliminated or decreased public funding for the shelter by securing support from private funders, and shoring up the support of our grassroots donor base, which is particularly strong in Oak Park. Housing Forward is the only provider of emergency and summer transitional shelter in the Village of Oak Park. The closest alternative emergency shelter services are located in LaGrange and the City of Chicago. If the PADS Emergency Shelter did not receive funding or received reduced



funding for this program, it is likely that we would have to reduce the number of shelter sites or reduce the length of the shelter season.

### 3. Attachments

#### **Timeline**

[hf es cdbg public services timeline form 2020 submitted.pdf](#)

#### **Logic Model**

[hf es cdbg public services logic model chart submitted.pdf](#)

#### **Articles of Incorporation and By-Laws**

[hf articles of inc and bylaws.pdf](#)

#### **Non-Profit Determination (IRS Letter)**

[irs letter of determination - housing forward 2015.pdf](#)

#### **List of Board of Directors**

[2019-20 board contact list.pdf](#)

#### **Organizational Chart**

[hf staff organizational chart 10-9-19.pdf](#)

#### **Resumes**

[hf resumes 2020.pdf](#)

#### **Financial Statement and Audit**

[hf financial statement and audit reduced.pdf](#)

#### **Conflict of Interest Statement**

[hf conflict of interest statement 2020.pdf](#)

#### **Anti-Lobbying Statement**

[hf anti-lobbying statement 2020.pdf](#)

#### **EEO Form**

[hf eeo report chart 2020.pdf](#)

#### **Statement of ADA Compliance**

[hf ada compliance statement 2020.pdf](#)

#### **Intake Documentation**

[subcook initial intake assessment 2019-20.pdf](#)

#### **Support Statements**

#### **Budget Worksheet**

[2020\\_cdbg\\_project\\_cdbg\\_es.xlsx](#)

**Project Client-Evaluation Tool**

[hf feedback survey.pdf](#)

4. Proposal Agency Information & Verifications

**1. Name of Authorized Official of Applicant Organization**

Colleen Luckey

**2. Title of Authorized Official of Applicant Organization**

Grants Manager

**3. Date of Submittal**

Fri, 2020-02-21

**4. Affirmation**

I agree

[Previous submission](#)

[Next submission](#)





## PY 2020 CDBG Public Services

As with all application components, please carefully read the Instructions

Organization	Housing Forward
Project Name	Emergency Shelter

**Goal Statement:** The goal of the PADS Shelter program is to provide immediate, temporary crisis response to individuals and families experiencing homelessness, reduce the length of their homelessness, and ultimately help them regain housing stability.

Inputs	Outputs		Outcomes		Measurement/Indicator for Short Term Outcomes
	Activities	Participation	Short Term	Intermediate/Long Term	
PADS Shelter Manager	Outreach to recruit clients	500 total unduplicated persons served	Persons experiencing homelessness will have a place to sleep each night	Participants will use the PADS Shelter as a gateway to supportive services that will lead to stability by working to remove barriers to housing.	All clients in shelter will have a place to sleep and receive three meals.
Development Department	Marketing to recruit volunteers	500 total low/moderate unduplicated persons served	Some clients will engage in case management and be linked to other services including housing.	Participants will build long-term case management relationship that will assist them in achieving goals.	250 clients from the shelter will use the Support Center for basic services (showers, mail services, hygiene products, etc.)
Engagement Specialist	Volunteer training	100 total Oak Park persons served			125 clients will engage in on-going case management services.
MSW Students	Operate the shelter seven nights per week and offer services as indicated.	100 low/moderate Oak Park persons served			50 clients will be screened for housing services and 25, including 10 from Oak Park, will complete the application process and be housed or place on a waiting list for housing.
Trained volunteers that provide support to participants	Provide basic service and case management in Shelter	50 Persons referred to Coordinated Entry for housing			
Houses of worship that donate space					
Congregations, community groups, and individuals that provide meals for participants					
Medical staff that provide medical screenings & health education					



## PY 2020 Timeline, CDBG Public Services

As with all application components, please carefully read the Instructions

Organization	Housing Forward
Project Name	PADS Emergency Shelter

Timeframe	Activity	Person Responsible
Month 1	<ul style="list-style-type: none"> <li>Complete registration process for all new clients.</li> <li>Provide Shelter and basic services to clients.</li> <li>Provide case management including referral to housing to clients with more than seven stays in shelter and to families</li> <li>Provide supportive services including medical, legal and other community-based services</li> <li>Submit monthly billing to the Village of Oak Park</li> </ul>	Engagement Specialist and Social Work Interns  Volunteers Engagement Specialists and Social Work Interns  Engagement Specialists and SW Interns  Medical and Community Volunteers  Finance Department
Month 2	<ul style="list-style-type: none"> <li>Complete registration process for all new clients.</li> <li>Provide Shelter and basic services to clients.</li> <li>Provide case management including referral to housing to clients with more than seven stays in shelter and to families</li> <li>Provide supportive services including medical, legal and other community-based services</li> <li>Submit monthly billing to the Village of Oak Park</li> </ul>	Engagement Specialist and Social Work Interns  Volunteers Engagement Specialists and Social Work Interns  Engagement Specialists and SW Interns  Medical and Community Volunteers  Finance Department
Month 3	<ul style="list-style-type: none"> <li>Complete registration process for all new clients.</li> <li>Provide Shelter and basic services to clients.</li> <li>Provide case management including referral to housing to clients with more than seven stays in shelter and to families</li> </ul>	Engagement Specialist and Social Work Interns  Volunteers Engagement Specialists and Social Work Interns  Engagement Specialists and SW Interns

	<ul style="list-style-type: none"> <li>• Provide supportive services including medical, legal and other community-based services</li> <li>• Submit monthly billing to the Village of Oak Park</li> </ul>	Medical and Community Volunteers  Finance Department
Month 4	<ul style="list-style-type: none"> <li>• Complete registration process for all new clients.</li> <li>• Provide Shelter and basic services to clients.</li> <li>• Provide case management including referral to housing to clients with more than seven stays in shelter and to families</li> <li>• Provide supportive services including medical, legal and other community-based services</li> <li>• Submit monthly billing to the Village of Oak Park</li> <li>• Submit Quarterly Program Report to the Village of Oak Park and other funders</li> </ul>	Engagement Specialist and Social Work Interns  Volunteers Engagement Specialists and Social Work Interns  Engagement Specialists and SW Interns  Medical and Community Volunteers  Finance Department  Grants Manager
Month 5	<ul style="list-style-type: none"> <li>• Complete registration process for all new clients.</li> <li>• Provide Shelter and basic services to clients.</li> <li>• Provide case management including referral to housing to clients with more than seven stays in shelter and to families</li> <li>• Provide supportive services including medical, legal and other community-based services</li> <li>• Submit monthly billing to the Village of Oak Park</li> </ul>	Engagement Specialist and Social Work Interns  Volunteers Engagement Specialists and Social Work Interns  Engagement Specialists and SW Interns  Medical and Community Volunteers  Finance Department
Month 6	<ul style="list-style-type: none"> <li>• Complete registration process for all new clients.</li> <li>• Provide Shelter and basic services to clients.</li> <li>• Provide case management including referral to housing to clients with more than seven stays in shelter and to families</li> <li>• Provide supportive services including medical, legal and other community-based services</li> <li>• Submit monthly billing to the Village of Oak Park</li> </ul>	Engagement Specialist and Social Work Interns  Volunteers Engagement Specialists and Social Work Interns  Engagement Specialists and SW Interns  Medical and Community Volunteers  Finance Department
Month 7	<ul style="list-style-type: none"> <li>• Complete registration process for all new clients.</li> </ul>	Engagement Specialist and Social Work Interns



	<ul style="list-style-type: none"> <li>• Provide Shelter and basic services to clients.</li> <li>• Provide case management including referral to housing to clients with more than seven stays in shelter and to families</li> <li>• Provide supportive services including medical, legal and other community-based services</li> <li>• Submit monthly billing to the Village of Oak Park</li> <li>• Submit Quarterly Program Report to the Village of Oak Park and other funders</li> </ul>	<p>Volunteers Engagement Specialists and Social Work Interns</p> <p>Engagement Specialists and SW Interns</p> <p>Medical and Community Volunteers</p> <p>Finance Department</p> <p>Grants Manager</p>
Month 8	<ul style="list-style-type: none"> <li>• Complete registration process for all new clients.</li> <li>• Provide Shelter and basic services to clients.</li> <li>• Provide case management including referral to housing to clients with more than seven stays in shelter and to families</li> <li>• Provide supportive services including medical, legal and other community-based services</li> <li>• Submit monthly billing to the Village of Oak Park</li> </ul>	<p>Engagement Specialist and Social Work Interns</p> <p>Volunteers Engagement Specialists and Social Work Interns</p> <p>Engagement Specialists and SW Interns</p> <p>Medical and Community Volunteers</p> <p>Finance Department</p>
Month 9	<ul style="list-style-type: none"> <li>• Complete registration process for all new clients.</li> <li>• Provide Shelter and basic services to clients.</li> <li>• Provide case management including referral to housing to clients with more than seven stays in shelter and to families</li> <li>• Provide supportive services including medical, legal and other community-based services</li> <li>• Submit monthly billing to the Village of Oak Park</li> </ul>	<p>Engagement Specialist and Social Work Interns</p> <p>Volunteers Engagement Specialists and Social Work Interns</p> <p>Engagement Specialists and SW Interns</p> <p>Medical and Community Volunteers</p> <p>Finance Department</p>
Month 10	<ul style="list-style-type: none"> <li>• Complete registration process for all new clients.</li> <li>• Provide Shelter and basic services to clients.</li> <li>• Provide case management including referral to housing to clients with more than seven stays in shelter and to families</li> </ul>	<p>Engagement Specialist and Social Work Interns</p> <p>Volunteers Engagement Specialists and Social Work Interns</p> <p>Engagement Specialists and SW Interns</p> <p>Medical and Community Volunteers</p>



	<ul style="list-style-type: none"> <li>• Provide supportive services including medical, legal and other community-based services</li> <li>• Submit monthly billing to the Village of Oak Park</li> <li>• Submit Quarterly Program Report to the Village of Oak Park and other funders</li> </ul>	Finance Department  Grants Manager
Month 11	<ul style="list-style-type: none"> <li>• Complete registration process for all new clients.</li> <li>• Provide Shelter and basic services to clients.</li> <li>• Provide case management including referral to housing to clients with more than seven stays in shelter and to families</li> <li>• Provide supportive services including medical, legal and other community-based services</li> <li>• Submit monthly billing to the Village of Oak Park</li> </ul>	Engagement Specialist and Social Work Interns  Volunteers Engagement Specialists and Social Work Interns  Engagement Specialists and SW Interns  Medical and Community Volunteers  Finance Department
Month 12	<ul style="list-style-type: none"> <li>• Complete registration process for all new clients.</li> <li>• Provide Shelter and basic services to clients.</li> <li>• Provide case management including referral to housing to clients with more than seven stays in shelter and to families</li> <li>• Provide supportive services including medical, legal and other community-based services</li> <li>• Submit monthly billing to the Village of Oak Park</li> </ul>	Engagement Specialist and Social Work Interns  Volunteers Engagement Specialists and Social Work Interns  Engagement Specialists and SW Interns  Medical and Community Volunteers  Finance Department
Month 13	Submit Final Report to the Village of Oak Park	Grants Manager

**WORKBOOK CONTAINS BOTH THE *PROJECT BUDGET* & THE *OTHER REVENUE SUMMARY* .  
COMPLETE BOTH SECTIONS AND ATTACH THIS DOCUMENT TO YOUR PROPOSAL**

**PY 2020 PROPOSED PROJECT BUDGET.** Project budget must include the entire project funding even if CDBG is only funding a portion of the activity. You must limit your amount/percentage of Oak Park CDBG funds requested to match or be less than the proportional amount of Oak Parkers to Non-Oak Parkers served.

	1	2	3		4	5	6	7	8
Project Expenses	Total Project Costs	CDBG Request Amount	CDBG % of Total Cost		Other Revenue -List Source	Other Revenue - List Source	Other Revenue - List Source	Total Other Revenues	Other Revenues % of Costs
Please ensure that percentages, subtotals & totals are listed.				Funding Source:	Federal	IDHS	Private		
<b>Personnel Costs</b>									
Salaries	\$138,013	\$44,000	32%		\$38,500	\$35,000	\$20,513	\$94,013	68%
Benefits	\$15,100	\$5,000	33%			\$2,392	\$7,708	\$10,100	67%
Taxes	\$8,962	\$3,000	33%				\$5,962	\$5,962	67%
Other (Identify)	\$0	\$0	#DIV/0!					\$0	0%
Other (Identify)	\$0	\$0	#DIV/0!					\$0	0%
<b>Subtotal: Personnel Costs</b>	<b>\$162,075</b>	<b>\$52,000</b>	<b>32%</b>		<b>\$38,500</b>	<b>\$37,392</b>	<b>\$34,183</b>	<b>\$110,075</b>	<b>68%</b>
<b>Operating Costs:</b>									
Rent/Lease	\$1,860	\$0	0%				\$1,860	\$1,860	100%
Utilities	\$500	\$0	0%				\$500	\$500	100%
Telephone	\$1,300	\$0	0%				\$1,300	\$1,300	100%
Postage	\$0	\$0	#DIV/0!					\$0	0%
Supplies	\$20,000	\$0	0%		\$11,415		\$8,585	\$20,000	100%
Mileage	\$500	\$0	0%			\$0	\$500	\$500	100%
Other (Laundry)	\$64,000	\$0	0%		\$41,335		\$22,665	\$64,000	100%
Other (Client Services)	\$12,000	\$0	0%				\$12,000	\$12,000	100%
<b>Subtotal: Operations</b>	<b>\$100,160</b>	<b>\$0</b>	<b>0%</b>		<b>\$52,750</b>	<b>\$0</b>	<b>\$47,410</b>	<b>\$100,160</b>	<b>100%</b>
<b>Professional/Services</b>									
Consultant	\$0	\$0	#DIV/0!				\$0	\$0	0%
Engineering	\$0	\$0	#DIV/0!					\$0	0%
Other (Volunteer Recruitment)	\$1,700	\$0	0%				\$1,700	\$1,700	100%
<b>Subtotal: Professional Services</b>	<b>\$1,700</b>	<b>\$0</b>	<b>0%</b>		<b>\$0</b>	<b>\$0</b>	<b>\$1,700</b>	<b>\$1,700</b>	<b>100%</b>
<b>TOTAL (all categories)</b>	<b>\$263,935</b>	<b>\$52,000</b>	<b>20%</b>		<b>\$91,250</b>	<b>\$37,392</b>	<b>\$83,293</b>	<b>\$211,935</b>	<b>80%</b>

**PY 2019 CDBG OTHER REVENUE SUMMARY**

This chart provides more information about "Other Revenue" sources that were listed above in columns F, G & H. Please **fully** complete this table. The columns are self-explanatory



1	2	3	4	5	6	7
FUNDING SOURCE	LOAN OR GRANT?	FUNDING AMOUNT	FUNDING STATUS	DATE AVAIL.	FUNDING RESTRICTIONS	TYPE: Federal, State/Local or Private?
Cook County ESG	Grant	\$5,000	Pending	10/01/2020	Yes	Federal
FEMA	Grant	\$42,750	Approved	02/01/2020	Yes	Federal
Berwyn CDBG	Grant	\$8,500	Pending	10/01/2020	Yes	Federal
IDHS	Grant	\$37,392	Pending	07/01/2020	Yes	State
Private Foundations	Grant	\$15,500	Pending	01/01/2020	No	Private
United Way	Grant	\$20,000	Pending	07/01/2020	No	Private
Town of Cicero ESG	Grant	\$35,000	Pending	10/1/2020	No	Federal
Private Contributions		\$47,793	Ongoing	10/1/2020	No	Private
<b>TOTAL, where applicable</b>		<b>\$211,935</b>				

**Budget Description**

***Describe each CDBG cost IN DETAIL (e.g. specific positions, % FTE, % of time spent on the CDBG portion of the project, type of supplies). Show the percentage of each category charged to this budget. The percent CDBG to total project budget should be approximately equal to or less than the percent of total Oak Park persons served to total persons served.***

80% of the full time Shelter Manager salary (\$46,400) plus benefits (\$12,730) and payroll taxes (\$5,870) for a total of \$65,000 annually (\$52,000).



Revised



**PY 2020 CDBG Public Services**

As with all application components, please carefully read the Instructions

Organization	Housing Forward
Project Name	Emergency Shelter

Goal Statement: The goal of the PADS Shelter program is to provide immediate, temporary crisis response to individuals and families experiencing homelessness, reduce the length of their homelessness, and ultimately help them regain housing stability.

Inputs	Outputs		Outcomes		Measurement/Indicator for Short Term Outcomes
	Activities	Participation	Short Term	Intermediate/Long Term	
PADS Shelter Manager	Outreach to recruit clients	500 total unduplicated persons served	Persons experiencing homelessness will have a place to sleep each night	Participants will use the PADS Shelter as a gateway to supportive services that will lead to stability by working to remove barriers to housing.	All clients in shelter will have a place to sleep and receive three meals.
Development Department	Marketing to recruit volunteers	500 total low/moderate unduplicated persons served	Some clients will engage in case management and be linked to other services including housing.	Participants will build long-term case management relationship that will assist them in achieving goals.	250 clients from the shelter will use the Support Center for basic services (showers, mail services, hygiene products, etc.)
Engagement Specialist	Volunteer training	60 total Oak Park persons served			125 clients will engage in on-going case management services.
MSW Students	Operate the shelter seven nights per week and offer services as indicated.	60 low/moderate Oak Park persons served			50 clients will be screened for housing services and 25, including 10 from Oak Park, will complete the application process and be housed or place on a waiting list for housing.
Trained volunteers that provide support to participants	Provide basic service and case management in Shelter	50 Persons referred to Coordinated Entry for housing			
Houses of worship that donate space					
Congregations, community groups, and individuals that provide meals for participants					
Medical staff that provide medical screenings & health education					

**WORKBOOK CONTAINS BOTH THE *PROJECT BUDGET* & THE *OTHER REVENUE SUMMARY* .  
COMPLETE BOTH SECTIONS AND ATTACH THIS DOCUMENT TO YOUR PROPOSAL**

**\*REVISED\***

**PY 2020 PROPOSED PROJECT BUDGET.** Project budget must include the entire project funding even if CDBG is only funding a portion of the activity. You must limit your amount/percentage of Oak Park CDBG funds requested to match or be less than the proportional amount of Oak Parkers to Non-Oak Parkers served.

	1	2	3		4	5	6	7	8
Project Expenses	Total Project Costs	CDBG Request Amount	CDBG % of Total Cost		Other Revenue -List Source	Other Revenue - List Source	Other Revenue - List Source	Total Other Revenues	Other Revenues % of Costs
Please ensure that percentages, subtotals & totals are listed.				Funding Source:	Federal	IDHS	Private		
<b><u>Personnel Costs</u></b>									
Salaries	\$138,013	\$22,000	16%		\$38,500	\$35,000	\$42,513	\$116,013	84%
Benefits	\$15,100	\$5,000	33%			\$7,392	\$2,708	\$10,100	67%
Taxes	\$8,962	\$3,000	33%				\$5,962	\$5,962	67%
Other (Identify)	\$0	\$0	#DIV/0!					\$0	0%
Other (Identify)	\$0	\$0	#DIV/0!					\$0	0%
<b><u>Subtotal: Personnel Costs</u></b>	<b>\$162,075</b>	<b>\$30,000</b>	<b>19%</b>		<b>\$38,500</b>	<b>\$42,392</b>	<b>\$51,183</b>	<b>\$132,075</b>	<b>81%</b>
<b><u>Operating Costs:</u></b>									
Rent/Lease	\$1,860	\$0	0%				\$1,860	\$1,860	100%
Utilities	\$500	\$0	0%				\$500	\$500	100%
Telephone	\$1,300	\$0	0%				\$1,300	\$1,300	100%
Postage	\$0	\$0	#DIV/0!					\$0	0%
Supplies	\$20,000	\$0	0%		\$11,415		\$8,585	\$20,000	100%
Mileage	\$500	\$0	0%			\$0	\$500	\$500	100%
Other (Laundry)	\$64,000	\$0	0%		\$41,335		\$22,665	\$64,000	100%
Other (Client Services)	\$12,000	\$0	0%				\$12,000	\$12,000	100%
<b><u>Subtotal: Operations</u></b>	<b>\$100,160</b>	<b>\$0</b>	<b>0%</b>		<b>\$52,750</b>	<b>\$0</b>	<b>\$47,410</b>	<b>\$100,160</b>	<b>100%</b>
<b><u>Professional/Services</u></b>									
Consultant	\$0	\$0	#DIV/0!				\$0	\$0	0%
Engineering	\$0	\$0	#DIV/0!					\$0	0%
Other (Volunteer Recruitment)	\$1,700	\$0	0%				\$1,700	\$1,700	100%
<b><u>Subtotal: Professional Services</u></b>	<b>\$1,700</b>	<b>\$0</b>	<b>0%</b>		<b>\$0</b>	<b>\$0</b>	<b>\$1,700</b>	<b>\$1,700</b>	<b>100%</b>
<b>TOTAL (all categories)</b>	<b>\$263,935</b>	<b>\$30,000</b>	<b>11%</b>		<b>\$91,250</b>	<b>\$42,392</b>	<b>\$100,293</b>	<b>\$233,935</b>	<b>89%</b>



### PY 2019 CDBG OTHER REVENUE SUMMARY

This chart provides more information about "Other Revenue" sources that were listed above in columns F, G & H. Please **fully** complete this table. The columns are self-explanatory

1	2	3	4	5	6	7
FUNDING SOURCE	LOAN OR GRANT?	FUNDING AMOUNT	FUNDING STATUS	DATE AVAIL.	FUNDING RESTRICTIONS	TYPE: Federal, State/Local or Private?
Cook County ESG	Grant	\$5,000	Pending	10/01/2020	Yes	Federal
FEMA	Grant	\$42,750	Approved	02/01/2020	Yes	Federal
Berwyn CDBG	Grant	\$8,500	Pending	10/01/2020	Yes	Federal
IDHS	Grant	\$37,392	Pending	07/01/2020	Yes	State
Private Foundations	Grant	\$37,500	Pending	01/01/2020	No	Private
United Way	Grant	\$20,000	Pending	07/01/2020	No	Private
Town of Cicero ESG	Grant	\$35,000	Pending	10/1/2020	No	Federal
Private Contributions		\$47,793	Ongoing	10/1/2020	No	Private
<b>TOTAL, where applicable</b>		<b>\$233,935</b>				



REVISED

**Budget Description**

***Describe each CDBG cost IN DETAIL (e.g. specific positions, % FTE, % of time spent on the CDBG portion of the project, type of supplies). Show the percentage of each category charged to this budget. The percent CDBG to total project budget should be approximately equal to or less than the percent of total Oak Park persons served to total persons served.***

80% of the full time Shelter Manager salary (\$46,400) plus benefits (\$12,730) and payroll taxes (\$5,870) for a total of \$65,000 annually (\$52,000).

## EXHIBIT B - ASSURANCES

Subrecipient hereby certifies that it will comply with the regulations, policies, guidelines and requirements with respect to the acceptance and use of Grant Funds in accordance with the Housing and Community Development Act of 1974 ("Act"), as amended, and will receive Grant Funds for the purpose of carrying out eligible community development activities under the Act, and under regulations published by the U.S. Department of Housing and Urban Development at 24 CFR Part 570. Also, Subrecipient certifies with respect to its receipt of Grant Funds that:

1. Its governing body has duly adopted or passed as an official act, a resolution, motion or similar action authorizing the person identified as the official representative of Subrecipient to execute the agreement, all understandings and assurances contained therein, and directing the authorization of the person identified as the official representative of Subrecipient to act in connection with the execution of the agreement and to provide such additional information as may be required.
2. Subrecipient shall conduct and administer the Project for which it receives Grant Funds in compliance with:
  - a. Title VI of the Civil Rights Act of 1964 (P.L. 88-352) and implementing regulations issued at 24 CFR Section 1 (24 CFR 570.601(a)(1);
  - b. Title VIII of the Civil Rights Act of 1968 (P.L. 90-284), as amended; and that the Subrecipient will administer all programs and activities related to housing and community development in a manner to affirmatively further fair housing (24 CFR 570.601(a)(2))
  - c. Executive Order 11063, as amended by Executive Order 12259 (3 CFR, 1959-1963 Comp., p. 652; 3 CFR, 1980 Comp., p. 307) (Equal Opportunity in Housing), and implementing regulations in 24 CFR part 107. [24 CFR 570.601(b)].
  - d. Section 109 of the Housing and Community Development Act, prohibiting discrimination based on of race, color, national origin, religion, or sex, and the discrimination prohibited by Section 504 of the Rehabilitation Act of 1973 (P.L. 93-112), and the Age Discrimination Act of 1975 (P.L. 94-135), as amended and implementing regulations when published. (24 CFR 570.602);
  - e. The employment and contracting rules set forth in (a) Executive Order 11246, as amended by Executive Orders 11375, 11478, 12086, and 12107 (3 CFR 1964-1965 Comp. p. 339; 3 CFR, 1966-1970 Comp., p. 684; 3 CFR, 1966-1970., p. 803; 3 CFR, 1978 Comp., p. 230; 3 CFR, 1978 Comp., p. 264 (Equal Employment Opportunity), and Executive Order 13279 (Equal Protection of the Laws for Faith-Based and Community Organizations), 67 FR 77141, 3 CFR, 2002 Comp., p. 258; and the implementing regulations at 41 CFR chapter 60; and

- f. The employment and contracting rules set forth in Section 3 of the Housing and Urban Development Act of 1968, as amended and implementing regulations at 24 CFR part 135; 24 CFR 570.607.
- g. The Uniform Administrative Requirements and Cost Principles set forth in 2 CFR 200.
- h. The conflict of interest prohibitions set forth in 24 CFR 570.611.
- i. The eligibility of certain resident aliens requirements in 24 CFR 570.613.
- j. The Architectural Barriers Act and Americans with Disabilities Act requirements set forth in 24 CFR 570.614.
- k. The Uniform Administrative Requirements in 2 CFR 200.
- l. Executive Order 11063, Equal Opportunity in Housing, as amended by Executive Orders 11375 and 12086, and implementing regulations at 41 CFR Section 60.

3. All procurement actions and subcontracts shall be in accordance with applicable local, State and Federal law relating to contracting by public agencies. For procurement actions requiring a written contract, Subrecipient may, upon the Village's specific written approval of the contract instrument, enter into any subcontract or procurement action authorized as necessary for the successful completion of this Agreement. Subrecipient will remain fully obligated under the provisions of this Agreement notwithstanding its designation of any third party to undertake all or any of the Project. Subrecipient may not award or permit an award of a contract to a party that is debarred, suspended or ineligible to participate in a Federal program.

Subrecipient will submit to the Village, the names of contractors, prior to signing contracts, to ensure compliance with 24 CFR Part 24, "Debarment and Suspension."

- 4. It has adopted and is enforcing:
  - a. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction; against any individuals engaged in non-violent civil rights demonstrations; and
  - b. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction.
- 5. To the best of its knowledge and belief no Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of Subrecipient, a Member of Congress, an officer or employee of Congress,



or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.

**EXHIBIT C**  
**VILLAGE OF OAK PARK REAFFIRMATION OF EQUAL EMPLOYMENT OPPORTUNITY POLICY**  
**(EEO)**

**APPENDIX W**

**REAFFIRMATION STATEMENT**

**MARCH 31, 1987**

**REAFFIRMATION OF  
EQUAL EMPLOYMENT OPPORTUNITY POLICY (EEO)  
VILLAGE OF OAK PARK**

It is the policy of the Village of Oak Park to afford equal opportunity in employment to all individuals, regardless of race, color, religion, age, sex, national origin, sexual orientation, disability, or status as a disabled veteran or Vietnam era veteran. The Village is committed to this policy because of legal requirements set forth in the Civil Rights Act of 1964 and the Equal Employment Opportunity Act of 1972, and because such principles are fundamental to Oak Park's existence as a racially and culturally diverse community. Equal Employment Opportunity within the Village government is essential if Oak Park is to effectively pursue community-wide goals of racial diversity and increased economic opportunity. EEO is, therefore, a legal, social, moral and economic necessity for the Village of Oak Park.

Chapter 13, Article III of the Code of the Village of Oak Park expressly prohibits discrimination in hiring, terms and conditions of employment, and promotions. Appeal procedures set forth in the Village Personnel Manual provide a mechanism for reporting any such practice to the Village Manager, who is empowered to hold hearings and issue decisions on such matters in behalf of the Village.

Policy statements alone are not sufficient, however, to address longstanding social barriers which have resulted in under-utilization of the skills and abilities of certain groups within our society. The Village of Oak Park, therefore, embraces a policy of affirmative recruitment, whereby specific efforts are made to attract and retain qualified female, minority, and disabled employees in the Village work force.

Responsibility for administering the Village of Oak Park's Equal Employment Opportunity/Affirmative Recruitment Plan lies with the Village Manager, who is assisted by the Human Resources Director in implementing policies which ensure Equal Employment Opportunity within the Village work force. Ultimately, however, the Village's EEO/Affirmative recruitment efforts will succeed only with the cooperation of all Village employees. Each of us is responsible for creating a work environment which encourages full participation by women, minorities and the disabled. Each of us is responsible for forging a Village work force that reflects the diversity of our community and utilizes the best talent available for serving the residents of Oak Park.



**Carl Swenson  
Village Manager**

*Village of Oak Park  
Personnel Manual*

*Adopted 2/21/87*

**Exhibit D: PY 2020 Quarterly Report Form, Oak Park CDBG Program**

Subrecipient:	
Project Name:	
Prepared by:	
	Email:

Accomplishment Narrative: Describe your successes and challenges meeting your project goals this quarter, or for entire year if at the Final stage.

--

Beneficiaries by Race and Ethnicity <i>All unduplicated persons served during the reporting period should be included. Do not count a person in more than one quarter. If a person identifies as Hispanic, they also need to be counted under a race White</i>	Q1		Q2		Q3		Q4		TOTAL	
	RACE (Including Hispanic)	ETHNICITY Hispanic	RACE (Including Hispanic)	ETHNICITY Hispanic	RACE (Including Hispanic)	ETHNICITY Hispanic	RACE (Including Hispanic)	ETHNICITY Hispanic	RACE (Including Hispanic)	ETHNICITY Hispanic
Black/African American									0	0
Asian									0	0
American Indian or Alaska Native									0	0
Native Hawaiian or Other Pacific Islander									0	0
American Indian or Alaska Native AND White									0	0
Asian AND White									0	0
Black/African American AND White									0	0
American Indian /Alaska Native AND Black/African American									0	0
Other Multi-Racial	0	0	0	0	0	0	0	0	0	0

Income Levels	Total				Total Oak Park Extremely Low/Low/Moderate Income Beneficiaries (0-80% median income)	
	Q1	Q2	Q3	Q4	Total Oak Park Resident Beneficiaries	Total Oak Park Extremely Low/Low/Moderate Income Beneficiaries (0-80% median income)
The total should equal the number from the Race and Ethnicity count above.						
Extremely low (0-30% of median income)					Q1	
Low (31-50%)					Q2	
Moderate (51-80%)					Q3	
Non-Low/Moderate (81%+)					Q4	
Total	0	0	0	0	Total	0

Project Goals	
Total of all persons benefitting (without regard to income or residency)	0
Number of all Extremely Low, Low and Moderate Income persons to be served	0
Percentage of LMI benefit	#DIV/0!
Number of all Oak Park persons benefitting	
Percentage of Oak Park persons benefitting	#DIV/0!
Number of Extremely Low, Low and Moderate Income Oak Park persons to be served	0



**Exhibit E: PY 2020 Final Report Form, Oak Park CDBG Program**  
**FINAL REPORT COMPONENT (Please explain even if you exceeded goals)**  
 Did the beneficiary number change from the number proposed in the original application? If so, why?

Funds Expended on CDBG Activity	
Total CDBG Project Funds Expended	
Other funds expended and their source:	
Other Federal	
HUD Funding (non-CDBG)	
State	
Local government	
Private	
Other (specify source) in-kind food donations	
Total	0
Total All funds	0

Signature of Authorized Official	Typed or Printed Name	Date